

Weekly Report



Key Figures

Mediterranean 361.788 arrivals by sea in 2016*

> 5,022 dead/missing in 2016*

Trends of Sea Arrivals

Last week, 346 refugees and migrants arrived in Greece by sea from Turkey, which increased the daily arrival average to 46 from 40 the previous week when 278 people crossed the sea. Most arrivals were on Lesvos (45%) and Chios (25%), consistent with arrival trends in November and December so far. As of 25 December, the majority of arrivals by sea in Greece in 2016 have been nationals of the Syrian Arab Republic (47%), Afghanistan (24%) and Iraq (15%). So far in December, the average arrivals per day has been 57 compared to 66 in November.

Meanwhile in Italy, 856 refugees and migrants arrived by sea in Italy, marking a substantial decrease from the 4.225 that arrived the previous week. The new arrivals contributed to a total of 180,325 that had arrived by sea in Italy in 2016 as of 25 December. According to official data up to 22 December, the majority of arrivals in 2016 have been from Nigeria (21%), Eritrea (11%) and Guinea, Côte d'Ivoire, and Gambia (each 7%). Unaccompanied and separated children (UASC) continue to arrive by boat in Italy with an estimated 37 this week contributing to an estimated total of 676 so far in December. Italian Ministry of Interior statistics up until the end of November show that by then 24,659 UASC had arrived in Italy, almost double the 12,360 that arrived in Italy in all of 2015.

Key Developments

Situation in Greece

Efforts to winterize the sites continued with further prefab houses and heaters installed and winter clothes and footwear distributed in northern Greece. Of the 15 sites assigned by Greek authorities to UNHCR for winterization¹, UNHCR has completed winterization in 10 and

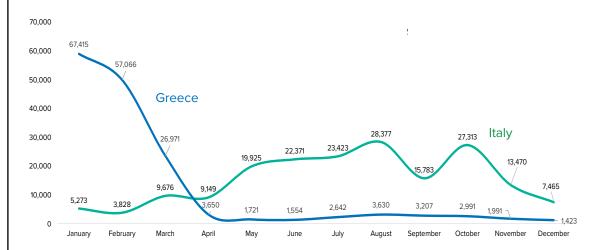
1 Lagadikia, Nea Kavala, Alexandria, Vasilika/Redestos and Pieria (Petra Olympou) in northern Greece; Katsikas, Filipiada and Agia Eleni (new site) in

fully evacuated those in another two sites to alternative accommodation. Furthermore, UNHCR has been progressing with work for the new sites of Agia Eleni in western Greece and Stylida in central Greece after final approval of site plans by the government. Winterization of Vasilika/Redestos site is also ongoing. While alternative accommodation is being identified by UN-HCR temporary electrification started on 22 December thanks to collaboration with Arbeiter-Samariter-Bund Deutschland. Additionally, the Municipality of Thermi installed four wood-burning stoves/heaters inside four hangars, and International Medical Corps is setting up plastic curtains on all the doors of the warehouse hangar. Works should be finalized by the end of December/early January. Moreover, UNHCR contributed substantially to the winterization of six additional sites² assigned to other organizations in order to fill gaps, and supported the full evacuation of Cherso and Malakasa to UNHCR accommodation.

Validation of pre-registration data, including by UN-HCR partners, for cash assistance continued in sites throughout mainland Greece. In northern Greece, IFRC and UNHCR's partner Catholic Relief Services (CRS)/ Caritas completed the registration and distribution of cards in Karamanlis, Kavalari, Sindos/Frakaport, Vasilika/ Redestos and Kalochori. Cash for the first month will be loaded onto the cards in the next two weeks. In central Greece, CRS held information sessions and meetings in Trikala and Volos sites to inform people about the cash programme and registration of eligible persons started on 22 December. The first cash distribution will take place next week. In the Attica region, cards have been distributed in Elefsina and Skaramangas sites and

western Greece; Kipselochori and Stylida (new site) in central Greece; Schisto, Eleonas, Elefsina, Rafina and Andravidas in Attica and Peloponnesus 2 Thermopiles, Trikala, Tsepelovo, Diavata, Kara Tepe and Moria.

Average Arrivals to Greece and Italy per Month January to 25 December 2016



^{*} data.unhcr.org/mediterranean as of 31 December 2016



Key Figures

the

323
Total Weekly
Arrivals to
Greek Islands

Greece

19 December - 25 December

Daily Average
Arrivals to
Greek Islands
19 December - 25 December

Italy

856
Total Weekly
Arrivals to Italy

19 December - 25 December

122
Daily Average
Arrivals to Italy

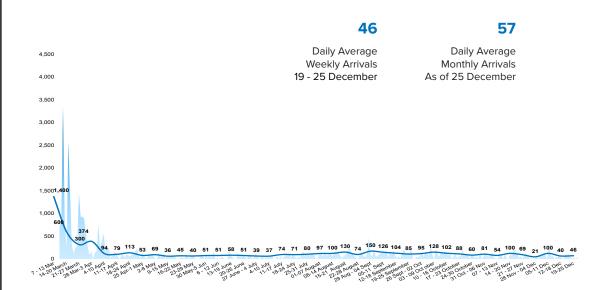
19 December - 25 December

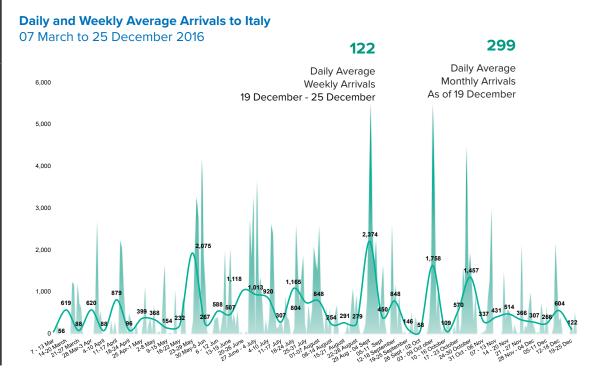
a helpline has been activated for people to call for more information and clarification on the use of the cards.

On the islands, there is a need to speed up transfers to the mainland to decongest the island sites. This requires more spaces to be made available in the mainland sites as well as speedier processing of cases of those eligible for transfer from the islands. At present, while the number of arrivals is very low, slow processing of those eligible for transfer to the mainland means that larger population groups are residing in poor overcrowded reception facilities. Conditions are particularly difficult

on Samos where around 1,730 people are residing at the Vathy Reception and Identification Centre (RIC), which has capacity for 606. Up to 900 people are estimated to be sleeping in up to 400 small tents and 29 large 10-person tents provided by the Army. A further 300 people are sleeping in tents in the 'extended area' of the RIC, which lacks access to the island's electrical and water systems, is poorly illuminated, and prone to landslides. While Samos does not have a second accommodation site, there are 167 asylum-seekers, primarily persons with specific needs, residing in other shelters and hotels. However, on Chios, UNHCR's partner Samaritan's Purse complet-

Daily and Weekly Average Arrivals to Greece 07 March to 25 December 2016







ed technical works to increase the electrical power and installed new electric heaters at Souda site.

UNHCR continues to work with authorities and partners around Greece to strengthen the identification and assistance to UASC. On Kos, following the arrivals of 43 UASC in December, the situation in the UASC area of the RIC, which now hosts 79 children, remains critical. Lack of space resulting in some sleeping in adult areas or leading to 19 UASC in each container is contributing to increased tensions and even violence and increases the risks of abuse. On Samos, an estimated 95 UASC are currently residing in the RIC, 26 of them with pending decisions from the Public Prosecutor regarding the appointment of a guardian. While there are six available spaces in UASC shelters on the island, these remain unfilled because the children have not been referred yet by EKKA, the responsible Greek authority. In central Greece, there are 41 UASC at the sites of Oinofyta, Volos and Ritsona and UNHCR is working with the authorities and partners to refer them to EKKA and the appropriate services. In Attica, as the lead organization for child protection in Elaionas, the International Rescue Committee (IRC) has engaged a lawyer to provide legal counselling and aid the UASC living in the safe space of Elaionas II, a significant step given the lack of permanent actors providing legal services at the site.

Update on Returns from Greece to Turkey

On 19 December, three Pakistani nationals and two Algerian nationals were returned from Greece to Turkey and subsequently transferred to Kırklareli Removal Centre. Two of them had withdrawn their asylum applications, and three of them had their asylum applications and appeals rejected. On 20 December, 19 Syrians were returned to Turkey and transferred to Düziçi camp. One had decided not to apply for asylum and the other 18 had opted to withdraw their asylum applications. This brings

the total number of persons returned to Turkey to 801 of whom 110 were from Syria.

Situation in Serbia

As of 25 December, there were approximately 7,000 new refugees, asylum-seekers, and migrants in Serbia, 82% of whom were in government centres, while the rest were sleeping rough in Belgrade city centre and at the border with Hungary in spite of the winter weather. Information provided by authorities indicates that almost 80% are from Afghanistan (49%), Iraq (19%), and Syria (10%) and are mostly women and children (61%) while men comprise 39%.

With many government reception facilities full, UNHCR's Representative and the Assistant Commissioner for Refugees and Migration opened two newly-renovated barracks for 58 refugees each in the Asylum Centre of Krnjaca, rehabilitated by Catholic Relief Service and the Ana and Vlade Divac Foundation. Following the recent opening of the UNHCR-funded new medical station in Krnjaca, these two new barracks add to UNHCR's support to increase and improve winterized accommodation for refugees in Serbia. UNHCR and partners also continue to monitor all five Asylum Centres (Krnjaca, Bogovadja, Banja Koviljaca, Tutin and Sjenica) providing counselling, legal assistance and psychosocial support. UNHCR and partners also continue to identify cases with specific needs, including people with serious medical conditions.

Two Syrian children were reunited with their father in Germany after German authorities granted visas to the sisters based on family reunification. This enabled the girls to travel legally from Serbia to Germany on 21 December. UNHCR appreciates the efforts of German and Serbian authorities to resolve this case and encourages other states to follow suit.

Key Documents from the Portal











Situation at the Serbia-Hungary Border

Hungarian officials continue to admit up to 20 persons per day via the two 'transit zones' (10 in each transit zone), resulting in 94 people (mostly Afghans and Syrians) being granted access during the week to seek asylum. Around 65 people slept for several days outside each of the 'transit zones' despite the harsh weather conditions and an offer by the Serbian authorities to stay in the Subotica Transit Centre until the admission date. To keep warm, some lit fires inside tents, creating a serious health hazard. Families granted admission to Hungary via the 'transit zones' reported waiting for between three and six months. In addition to their time in various reception facilities in Serbia, some families also waited for up to 20 days sleeping rough outside the 'transit zones' prior to entry. For single men and unaccompanied children, the waiting period for admission was longer with some single men waiting up to six months and some unaccompanied children waiting for six and a half months.

In light of these extensive waiting periods, many continue to try to cross into Hungary from Serbia irregularly. Last week, Hungarian authorities reported apprehending 51 persons who had entered the country irregularly while another 236 were intercepted inside Hungary but then escorted back to the Serbian side of the border fence. A further 328 people attempting to cross the border irregularly were prevented from crossing.

UNHCR continues to make daily visits to the 'transit zones' to provide asylum-seekers with information and counselling on their rights and obligations, Dublin procedures and on the implications of the 'safe third country notion' applied by Hungarian authorities. UNHCR also visits people detained at the accommodation section in the 'transit zones' (where 46 men were being held last week) and informs them about their right to appeal, to request legal aid, and to submit additional information in writing about the reasons for not seeking asylum in Serbia within three days of their interview with Hungary's Office of Immigration and Nationality.

Update on Relocation

A total of 58 asylum-seekers were relocated from Greece last week to Portugal (24), Latvia (15), Cyprus (13), Germany (4), and the Netherlands (2). The overall number of pledges to Greece still remains low at 13,634 (20.5 % of the targeted 66,400) although there were 520 new pledges from Switzerland (200), Netherlands (100), Norway (80), Switzerland (70), Norway (80) and Luxembourg (50) last week. In support of the relocation programme, UNHCR in Athens assisted last week an additional 413 relocation candidates by providing them with accommodation and 357 received transportation services last week.

During the week, 303 persons were relocated from Italy to Norway (156), Switzerland (125), Portugal (10) and Spain (12) bringing the total relocated from Italy to 2,654 (6.7% of the 39,600 target).

Deaths at Sea

Deaths in the Mediterranean continue to increase as refugees and migrants cross to Italy and Greece. On 20 December, at least five people drowned and one person remained missing after a boat with 14 Afghans capsized off Ayvalık, Turkey on the way to Lesvos. The Turkish Coast Guard rescued the rest of the group and several were subsequently hospitalized.

In the central Mediterranean, over 100 people are thought to have died after two inflatable boats deflated at sea, one carrying around 120 persons and the other between 120 and 140. Although eighty people were rescued from the first boat, another forty were missing and feared dead while on the second boat, 63 people were rescued and another 60, mostly women and children, were missing and feared dead. These latest deaths bring the total recorded deaths in 2016 to 5,011 as of 24 December, the highest on record and highlights the need for States to increase legal pathways for admission of refugees, including resettlement, private sponsorship, and family reunification.

EU Related Developments

On 19 December, the European Commission (EC) signed contracts worth EUR 270 million under the Facility for Refugees in Turkey. The funding will be used to construct and equip schools for Syrian refugee children and their host communities in Turkey, primarily in the country's southern and south-eastern provinces, and assist the Turkish Ministry of National Education in managing educational infrastructure.

On the same day, the EC awarded EUR 38.2 million of emergency funding to Italy under the Internal Security Fund (ISF) and the Asylum, Migration and Integration Fund (AMIF). Of this, EUR 13.5 million will be granted to the Italian Ministry of Interior for border and migration management and support. A further EUR 22.2 million will be provided to the Italian Ministry of Defence (EUR 16.7 million) and the Italian Coast Guard (EUR 5.5 million) for border surveillance and rescue at sea. Finally, EUR 2.5 million will be provided to the Italian Ministry of Interior to support actions concerning unaccompanied children.

Also on 19 December, the EC awarded EUR 48.2 million of emergency funding to Bulgaria under the ISF and the AMIF. EUR 36.2 million will be provided to the Bulgarian Ministry of Interior to enhance border management and EUR 12 million for migration management.



Timeline Overview



Highlights



20 March

·Start of the EU-Turkey Statement .



3 April

· Greece implemented a new law highlighting the creation of the Reception and Identification Service, restructuring of the Asylum Service, the creation of an Appeals' Authority, and the creation of new Regional Asylum Offices.



4 April

·First returns take place under the EU-Turkey Statement: 202 people returned to Turkey from Greece.



27 April

·Turkey amended labour legislation to grant those holding subsidiary protection work permits

 Turkish government amended the Temporary Protection Regulation regarding access to temporary protection for Syrian nationals who irregularly travel to Europe and who are returned to Turkey from Greek

•The European Commission (EC) published Communication on reforms to Common European Asylum System (CEAS)



•The European Commission released:

- Proposals to reform the Common European Asylum System, with proposals to reform the Dublin Regulation, the EURODAC system and to turn the European Asylum Support Office into an European Union Agency for Asylum.
- Third Progress Report by Turkey in fulfilling the requirements of its visa liberalization
- . Proposal to grant visa liberalization to Turkish citizens



- •The EC adopted its <u>third progress</u> report on the EU's emergency relocation and resettlement schemes.
- ·The Turkish President approved the legislative framework regarding the EU-Turkey Statement with regards to the readmission of people from



The European Commission released:

- Its Proposals to recast the Asylum Procedures Directive, recast the Qualification Directive and amend the Reception Conditions Directive.
- Its proposal on an EU Resettlement
- Its Fifth Report on relocation and resettlement.

17 June

The European Commission:

- · Released Fourth Report on Relocation and Resettlement.
- Released <u>Second Report on the Progress</u> Made in the Implementation of the EU-Turkey Statement.
- •Adopted a recommendation on the specific urgent measures to be taken by Greece in the view of the resumption of transfers to the country under the Dublin III Regulation.

8 June

 The Greek Asylum Service started pre-registration for applications for international protection, supported by UNHCR and EASO



The Greek Asylum Service announced results of the pre-registration exercise, following its completion on 25 July

14 September

The European Border and Coast Guard Regulation is formally adopted.

19 September

United Nations General Assembly Summit in New York. Adopts the New York Declaration outlining key commitments to protect refugee and migrant rights.



28 September The European Comission released:

- · Sixth Report on relocation and resettlement
- · Third Recommendation in view of the resumption of Dublin transfers to Greece
- Third Report on the progress made in the implementation of the EU-Turkey Statement.

16 SeptemberInformal <u>Bratislava Summit.</u> whereby Leaders set out the priorities at EU-level for the next few months. On migration. they include further bringing down the number of irregular migrants arriving to the EU, controlling external borders effectively, cooperate with non-EU countries and "apply the principles of responsibility and solidarity"



Leader's Summit on Refugees was held in New York bringing together countries and international organisations, and announced pledges to increase efforts in support of refugees.



The European Commission officially launched the European Border and Coast Guard (EBCG) Agency.

09 November

The European Commission (EC) released their Seventh Report on Relocation and Resettlement

08 December

The EC released

- Its Fourth Report on the Implementa-tion of the EU-Turkey Statement.
- Its Eighth Report on relocation and resettlement.
- A recommendation to Member States to gradually resume Dublin transfers to Greece under certain circumstances