LEBANON Response Plan

# Minutes of Meeting
# Inter-Sector Coordination Group Meeting

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| **Meeting Location** | Hybrid: MS Teams & ESCWA 5th Floor F500 Room | **Meeting Date** | 1 Nov 2024 |
| **Chairperson(s)** | Anna Minuto, Senior Emergency Coordinator (UNHCR)<br>Kristin Arthur, Senior Inter-Agency Coordinator (UNHCR)<br>Elena Ferrari, Senior Inter-Agency Coordinator (UNDP)<br>Kasper Engborg, Acting Deputy Head of OCHA (OCHA)<br>Makiha Kimura, Head of Coordination (OCHA)<br>Camilla Jelbart, Senior Response Advisor (RCO) | **Meeting Time** | 10:00 a.m.<br>12:00 p.m. |
| **Minutes Prepared by** | Jana Nasr, Senior Inter-Agency Coordination Assistant (UNHCR) | **Meeting Duration** | 2.00 hrs. |
| **Participants** | Annex 1 | | |
| **Agenda** | 1. Opening Remarks<br>2. Protection Mainstreaming<br>3. Tensions Landscape & Conflict Sensitivity Considerations<br>4. Site Monitoring Presentation<br>5. Access and Hard to Reach Areas<br>6. Closing Remarks | | |

## 1. Opening Remarks

Anna Minuto, Senior Emergency Coordinator (UNHCR)
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Elena Ferrari, Senior Inter-Agency Coordinator (UNDP)
Kasper Engborg, Acting Deputy Head of OCHA (OCHA)
Makiha Kimura, Head of Coordination (OCHA)
Camilla Jelbart, Senior Response Advisor (RCO)

In their opening remarks, the Inter-Sector Coordination Group (ISCG) Co-Chairs welcomed the participants, presented the meeting agenda, updated participants that the Lebanon Response Plan (LRP) 2024 has been officially endorsed by the LRP steering committee on 16 October 2024. As noted during the Steering Committee, the previously drafted Chapeau and Sector Strategy documents will not be 're-opened' and formatted/published at this stage given the rapidly changing circumstances on the ground but can be circulated widely. The full planning process to revise the LRP (including emergency response interventions) will begin this month.

Dr. Ola Boutros, LRP General Supervisor (MoSA)

In her opening remarks Dr. Boutros thanked the participants for their engagement, emphasized the role of the Ministry of Social Affairs (MoSA) in coordinating the response, and highlighted the following points:

- Lebanon is grateful for the UN and the international community's unwavering support in responding to the needs arising from the ongoing escalation of hostilities.
- MoSA expresses willingness to initiate an assessment of internally displaced persons (IDPs), both inside and outside the Collective Shelters (CS), to provide partners with an accurate database for cash assistance.
- This enrollment process is essential to avoid duplication with the existing social safety net programs—National Poverty Targeting Program (NPTP), Enhanced Social Safety Net (ESSN), and Non-Displaced Assistance (NDA)—with plans to expand these programs to additional age groups.

- A technical meeting between MoSA and partners has been scheduled, and by next week, H.E. Minister of Social Affairs Hector Hajjar will update the UN Resident Coordinator/Humanitarian Coordinator (RC/HC) to be able to start the soonest.
- A continued commitment is essential to strength coordination efforts.

Makiha Kimura, Head of Coordination (OCHA)

Makiha Kimura provided a recap of the Emergency Coordination Cell (EoC) meeting that took place on 30 October 2024:

- Winterization Plan: The winterization plan focuses on addressing the needs of displaced populations in high-altitude areas. The total budget requirement is $83 million, inclusive of $50.9 million needed for the expansion of activities given the displacement, out of which $17 million are needed in new funding (not accounted for under neither LRP nor Flash Appeal) to cover increased demands. Diesel distribution will be provided by the Government and has been prioritized for collective shelters over 300 meters in altitude, with a Government estimate of $8.4 million for heating needs and an additional $2.8 million for generator fuel. Weatherproofing and core relief items (CRIs) are also prioritized, though supply shortages persist due to reallocation for emergency relief. Site Management and Coordination are collecting shelter data to ensure equitable distribution based on altitude, density, and vulnerability.
- Fuel and Electricity Cost in Collective Shelters: To support winterization in CS, especially at higher altitudes, the Ministry of Education and higher Education (MEHE) has proposed advance payments to school directors for generator fuel. A Task Force on Winterization has been formed to prioritize resource allocation by altitude and track the need for heating supplies such as stoves, heaters, and blankets in each shelter.
- Convoy Coordination: Convoys include UN agency missions, joint OCHA-coordinated missions, and logistics cluster transport services. These convoys aim to reach locations where access is limited, like Baalbek and Hasbaya. The Ministry of Environment (MoE), in coordination with Red Cross and municipalities, is planning aid distribution and aiming to also collaborate with the Logistics sector and OCHA's Civil-Military Coordination cell.
- Communal Kitchens: A task force has been formed to assess and expand communal kitchens for displaced populations including representatives from the following key ministries; MEHE, MOSA, Ministry of Public Health (MOPH), Ministry of Agriculture (MOA), and the Food Security and Agriculture Sector/WFP. 14 communal kitchens have been identified, six of which are currently operational. These kitchens provide a stable food source for residents in CS, aiming to activate the remaining kitchens within two weeks. In the long term, the task force plans to implement "Module 2" kitchens to support school feeding programs and displaced populations.

## 2. Protection Mainstreaming

Josiane Noun, Protection Sector NGO Co-Coordinator (NRC)

Josiane Noun described the components and objectives of protection mainstreaming within the current emergency:

- The key components of protection mainstreaming include prioritizing safety and dignity while minimizing harm, ensuring meaningful access to assistance, establishing accountability mechanisms, and fostering participation and empowerment among those impacted.
- The objective of Protection mainstreaming is to ensure that the aid is reaching those most in need in a safe and dignified way through incorporating protection principles.
- Protection is mainstreamed by assessing, analyzing, and addressing risks within sectors through dedicated capacity using good practice tools, guidance, and resources.

- All humanitarian actors have a responsibility to mainstream protection, including coordination groups, donors, and operational actors across sectors.
- The Protection sector supports will support other sectors by providing threat analysis, developing workplans, conducting trainings, and promoting cross-sectoral collaboration.

Sophie Etzold, Protection & GBV Sector Coordinator (UNHCR)

Sophie Etzold addressed protection mainstream in commitments, resources, and guidance. She also presented an overview of protection risks and threats under the current emergency:

- An update on protection mainstreaming commitments, including responsible focal points and status, is available on slides 8 and 9 here. These activities also cover including Age and Gender Diversity (AGD), Accountability to Affected Populations (AAP), and Prevention of Sexual Exploitation and Abuse (PSEA).
- Resources for protection mainstreaming are available through the Lebanon Information Hub, including focal points, inclusion assessments, tipsheets for persons with disabilities, and regular consultations with organizations of persons with disabilities (OPDs). Sector-specific protection and GBV messages, as well as a PSEA awareness flyer, are also available to support mainstreaming efforts across sectors.
- Protection risks and threats in the current emergency context include lack of equal/equitable access, overcrowding and resource limitation in shelters affecting the safety and dignity of IDPs, limited accountability standards across the response, and delays in engaging community groups into site management. Details are listed on slides 11 and 12 here.
- The next steps for protection mainstreaming include enhancing the presentation of sector-specific protection risks at ISCG and sector meetings, allocating additional resources, and providing updates on agreed protection mainstreaming actions. A focal point system will be established within sectors to support these efforts.
- Feedback mechanisms will be improved to hold sector coordinators accountable for protection mainstreaming, with an emphasis on enhancing the dissemination and use of key protection messages across sectors.

**Action Point:**

1. Protection Mainstreaming Focal Point to follow up with sectors on sector-specific protection risks and agreed Protection Mainstreaming actions, establish focal points within sectors, and improve feedback mechanisms.

## 3. Tensions Landscape and Conflict Sensitivity Considerations

Nisreen Jaafar, Conflict Sensitivity and Mainstreaming Officer (UNDP)

Nisreen Jaafar presented an analysis of the current tensions landscape in Lebanon and provided recommendations for implementing conflict-sensitive:

- Intra-Lebanese tensions dominate the current landscape with increasing feelings of insecurity and tensions are taking several forms.
- Tensions in and around CS are primarily due to competition over access to basic needs, safety and security, and the establishment of illegal/informal business establishments.
- Security tensions in hosting areas are related to an increased perception of unsafety due to recent Israeli airstrikes, competition over housing due to shrinking hosting capacity, resurfacing of scapegoating for crime at the inter-communal level, and anti-Syrian sentiments at the inter-communal level.
- Widespread fake news, including evacuation hoaxes and threats, has led to panic within communities.
- Although local authorities have so far managed to contain incidents, risks of further escalation remain high.

- Many acts of solidarity have risen across the country, including volunteering initiatives to assist the displaced with shelter, food, and non-food items. Nevertheless, intra-Lebanese relations remain highly volatile with increasing sectarian strife, pressure on resources, and disagreement over ceasefire and "The Day After" negotiation stances.
- Future tensions are expected to rise around cash and in-kind assistance, security concerns, disparities in education services between private and public institutions, access to goods, aid perception bias, shrinking hosting capacity, fake news, vertical tensions with security forces, outbreaks of infectious diseases, and gaps in winter preparedness.
- In the current response, partners are advised to minimize assessments to manage expectations, coordinate closely with local authorities and sector leads, and communicate aid decisions transparently to prevent perceptions of bias.
- Partners should also link up with referral mechanisms, follow conflict sensitivity guidance for distributions, and ensure staff are trained on security procedures and crowd control to mitigate risks and foster trust.
- Data Analysis is available on slides 18 to 22 here.

## 4. Site Monitoring Presentation

Vincent Dupin, Site Management and Coordination Sector Coordinator (UNHCR)

Vincent Dupin presented on the site monitory activity and provided an overview of the baseline round:

- Site Monitoring is a core activity and accountability mechanism conducted by Site Managers to ensure that minimum sector standards are maintained across displacement settings, especially in collective sites.
- Site Managers conduct weekly visits, filling a Kobo form to document conditions and needs, depending on changing site-level conditions. The data collected informs site-level referrals to technical sectors, leading to timely interventions or further assessments.
- After recent displacement events, new sites are established, the Emergency Rapid Needs Assessment (ERNA) is activated. The triggers responses from sectors as well as site monitoring and site level referrals conducted by the Site Management and Coordination (SMC) sector. Technical sector assessments and necessary evaluations are conducted to align with ongoing sector responses. An infograph situating site monitoring is available on slide 28 of the presentation here.
- 1,135 collective sites identified, with 977 sites visited and 830 monitored.
- Key issues overview include 56 sites had no IDPS present, 41 sites were duplicates, and 25 sites denied access. Additional issues include sites not found, security concerns, and sites marked as closed or bombed.
- The data presented on slide 29 here provides a baseline for monitoring issues across different governorates, highlighting areas like Mount Lebanon and Beirut with higher site visits and site monitoring rates.
- A Compliance Snapshot of Minimum Sector Standards revealed gaps in key areas such as WaSH, Protection, Shelter, Health, Nutrition, Basic Assistance, and Education. Details on slide 30 here.
- Moving forward, the SMC sector aims to enhance tools and approaches based on lessons learned from prior exercises. The initiative expands upon the initial ERNA data by gathering regular and more comprehensive site-level information through a collaborative, inter-sectoral and inter-agency approach, noting that all sector/cluster representatives will be invited to contribute their insights at both national and sub-national levels.

**Action Point:**

2. The SMC sector will coordinate with sector/cluster representatives to gather feedback and strengthen the site monitoring framework, and will pilot the new tool by **Monday, 11 November 2024**.

## 5. Access to Hard to Reach Areas

Fadel Saleh, Access/CM Coordination Officer, Access Working Group (OCHA)

Fadel Saleh discussed access strategies to hard-to-reach areas amid the current escalation of hostilities:

- Since October 2023, escalating hostilities have displaced over 1.2 million people, significantly impacting South Lebanon, Nabatieh, Baalbek-Hermel, and the southern suburbs of Beirut. The conflict has generated substantial access and protection challenges in these regions, impacting humanitarian operations and creating a need for a cohesive access strategy.
- Humanitarian Access Constraints include the following:
  - Conflict Activity: Continuous airstrikes, UXO (unexploded ordnance) threats, and insecure movement corridors are major limitations.
  - Interference in Aid Delivery: External influences disrupt targeting and distribution of aid, especially in contested areas.
  - Administrative Impediments: Bureaucratic barriers, including additional clearance requirements, are delaying critical aid delivery.
- The Access Strategy was developed by the Access Working Group to ensure a unified operational framework for safe, coordinated, and sustained humanitarian action.
- It aims to simplify administrative processes, uphold humanitarian principles (impartiality, neutrality), increase efforts in hard-to-reach areas, enhance protection measures for humanitarian workers, adhere to risk mitigation practices, and strengthen negotiations and advocacy efforts with all parties involved in the conflict.
- The expected outcomes of the Access Strategy include:
  - Improved Access and Negotiation: Decentralized negotiation efforts to sub-national hubs, with strengthened HNS (Host Nation Support) notifications, and engagement with state and non-state actors.
  - Operational Coordination: Real-time tracking and updates for high-access constraint areas.
  - Collective Evidence-Based Advocacy: Support field operations with targeted access data to streamline aid delivery.
- The criteria for classifying hard-to-reach areas includes conflict intensity, insecurity and armed presence, physical environment constraints, bureaucratic access impediments, denial of humanitarian needs, access restrictions, and interference in aid implementation.
- Based on one or more of these criteria, the following areas have been classified as hard to reach:
  - South Governorate: Entire governorate, excluding Saida City and parts of Jezzine.
  - Nabatieh Governorate: Entire governorate due to due to conflict intensity and insecurity, as well as physical constraints and interference in implementing humanitarian activities.
  - Baalbek-El Hermel Governorate: High levels of insecurity and armed presence, particularly in remote areas, noting that Hermel Governorate is severely isolated.
  - Bekaa Governorate: Entire governorate, excluding Zahle District and Chtaura.
  - Mount Lebanon: Only Beirut Southern Suburbs only, due to conflict intensity, armed presence and high tensions.

**Action Point:**

3. The Access Working Group will conduct further analysis of access constraints to inform the identification of hard-to-reach areas as the situation evolves.

## 6. Closing Remarks

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In their closing remarks, the Inter-Sector Co-Chairs thanked the attendees for their participation. The next ISCG meeting is scheduled for 6 December 2024.

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