



UKRAINE EMERGENCY

UNHCR Operational Update

15 October 2026

UNHCR and its partners provide emergency assistance to people affected by aerial strikes in Sumy. © Proliska

KEY FIGURES:

1.25 million

multi-sectorial services delivered to people in need in **2025***** (in addition to **1.7M** in 2024, **4.3M** in 2022 & **2.6M** in 2023)

10.8 million

people in need of humanitarian assistance and protection in 2026 (source: [2026 HNRP](#))

3.6 million

people prioritised (from 4.1M) for humanitarian assistance in the [2026 HNRP](#)

2.1 million

multi-sectorial services UNHCR aims to provide to internally displaced, returnees, and war-affected people in **2026*****

***People may receive multiple forms of assistance and services.

OPERATIONAL CONTEXT & HIGHLIGHTS:

- Throughout September, the Russian Federation (RF) expanded aerial attacks against Kyiv and other regions, increasingly targeting civilian, energy, transport and other critical infrastructure. In late September and early October, Kyiv city and Kyiv region [came under daily attacks](#) that disrupted daily life and damaged residential buildings, educational facilities, data and business centres. According to [the UN HRMMU](#), at least 328 civilians were killed and 2,105 injured in September 2026.
- Repeated strikes on energy, fuel and municipal infrastructure further impacted humanitarian needs ahead of winter. UNHCR continued to observe new movements through transit centres, with displaced families citing insecurity, disruptions to basic services and concerns about winter conditions among drivers of movement.
- Humanitarian operations are facing growing security challenges with attacks increasingly affecting humanitarian infrastructure and personnel, including a UNHCR-supported interim evacuation point in Kramatorsk. September also saw several incidents affecting UNHCR partners, including a strike on a humanitarian vehicle in Kherson region; attacks on a humanitarian warehouse in Sloviansk, resulting in the death of one staff member and injury of another; and an attack affecting a humanitarian centre and staff of a UNHCR partner in Donetsk region.
- UNHCR is adapting delivery modalities and expanding preparedness efforts to ensure continuity of assistance amid the deteriorating security situation, while advancing preparations for the implementation of [the 2026-27 winter response plan](#).
- In the fifth year since the start of the Russian full-scale invasion of Ukraine, and more than 12 years since the war began, **UNHCR's programme in Ukraine increasingly aims to help war-affected people and displaced people to find durable solutions**, particularly through housing and strategic protection advocacy.

2026 RESPONSE in NUMBERS*:

(Delivered with partners from 1 January–30 September 2026)

791,360

Muti-sectorial services delivered to people in need in 2026

Protection
429,429

Received protection services and support

0.96M
Targeted

Shelter/Housing
184,589

Received emergency shelter and housing support

0.33M
Targeted

Cash Assistance
150,336

Supported with cash assistance**

0.65M
Targeted

Essential Items
27,006

Reached with essential items

0.18M
Targeted

* The targets are subject to the receipt of the funding requirements

**Figures may be adjusted as they are subject to reconciliation and verification

Sources: UNHCR Ukraine Partner Reporting Portal (ActivityInfo);

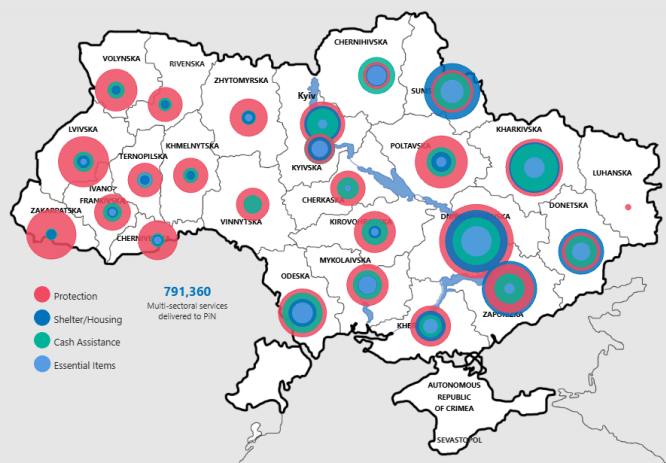
Contact: lubenets@unhcr.org

All sectorial achievements/targets refer to individuals.
All reached figures are subject to data cleaning and verification.
Retro-active corrections may occur.

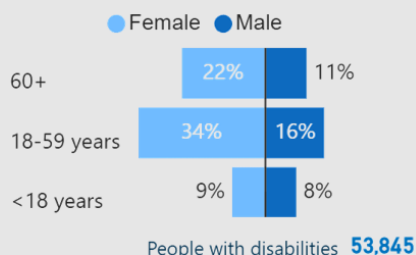
WORKING WITH PARTNERS:



*In alignment with the humanitarian inter-agency and cluster reporting systems, UNHCR and partners will continue to publish narrative and response figures on a monthly basis.



Age, gender and disability breakdown



Emergency Response

- Emergency response to attacks:** Complementing the work of first responders, UNHCR's local NGO partners provide critical emergency shelter materials to people affected by Russian aerial attacks to quickly protect their damaged homes from the elements. UNHCR and partners also provide psychosocial support, legal assistance, for example to restore lost documents or apply for state compensation, and cash assistance or essential items to help cover immediate needs. Following intensified, near-daily attacks on Kyiv city and region in September, UNHCR partners provided 985 affected families with emergency shelter materials during the month. Overall, in September UNHCR and NGO partners delivered emergency shelter materials to more than **14,700 people (7,907 families)** across Ukraine. The largest numbers of people assisted in September were in Sumy, Kyiv, Zaporizhzhia, Odesa, and Dnipro regions. So far in 2026, **126,128 people (70,115 families)** received emergency shelter assistance – **60% are women and girls, and 41% are older people over the age of 60**. In addition, UNHCR has provided emergency shelter assistance to **908** damaged facilities so far this year, including medical facilities, schools, and administrative or heritage buildings, allowing them to remain operational while more durable repairs can take place.
- In response to the largescale attacks on Chernihiv region in early October**, including the 7 October strikes on Pryluky that killed 22 people, UNHCR and partners

supported around 198 families and four facilities with emergency shelter repair materials and provided over 200 psychological, protection, and legal consultations.

- Evacuations and response:** UNHCR and partners continue to respond to people forcibly displaced and evacuated from frontline regions. From January-September 2026, nearly **128,000 evacuees** passed through UNHCR-supported transit centres (TCs), though the actual number of people displaced is substantially higher, as many flee without seeking support at TCs. Around 45% of all IDPs registered across TCs are people with limited mobility, including 38% older people and 7% people with disabilities. During the same period last year, around 51,000 evacuees passed through TCs. **In September, nearly 16,000 passed through TCs – 48% were women and girls, and 41% older people above the age of 60.** The majority of IDPs were displaced from Donetsk and Dnipro regions, with most passing through the Lozova, Kharkiv and Pavlohrad TCs. UNHCR and NGO partners are supporting newly displaced people with essential items, emergency shelter materials, cash assistance, and legal and psychosocial support.
- Protective bomb shelters:** UNHCR commenced the installation of 50 mobile bomb shelters in Zaporizhzhia. During the installation process, UNHCR conducted site inspections to ensure compliance with technical standards and engaged with local authorities to collect feedback on the pilot initiative.



"Workshop on Wheels" initiative helps vulnerable families repair their homes

More than 2,600 people whose homes were damaged by the full-scale war have received support through the "Workshop on Wheels" initiative implemented by UNHCR with its NGO partner Angels of Salvation. By combining the provision of construction materials with skilled mobile repair teams and technical expertise, the initiative has enabled some of the most vulnerable families to remain in their homes and restore their living conditions. Older people and people with disabilities have been at the centre of the initiative, accounting for half of all people supported the project. For them, assistance has often meant the difference between remaining in their homes or being forced to leave because their houses were no longer habitable. Read more [here](#).

Hugo Mobile brings legal aid and other essential support to people in remote areas

For people living in remote areas, accessing essential services can be challenging. Hugo Mobile, a community centre on wheels supported by UNHCR, travels across Mykolaiv, Odesa, and Kherson regions, bringing legal assistance, psychosocial support, and community activities directly to remote villages and towns.

By bringing services closer to where people live, Hugo Mobile helps internally displaced and war-affected people access the support they need, ensuring that those in hard-to-reach areas are not left behind. The initiative is implemented by the NGO Tenth of April in partnership with UNHCR.

Watch more [here](#).



Hugo Mobile brings legal aid and other essential support to internally displaced and war-affected people in remote areas. © UNHCR/Alina Kovalenko

Protection

- **Odesa Regional Recovery Forum.** On 24-25 September, [Odesa Regional Recovery Forum: The Land That Unites](#) was held in Odesa with the support of UNHCR, FAO, and authorities. The Forum brought together more than 300 participants to discuss a shared vision for the region's recovery and long-term development.
- **New IDP hub in Kyiv region.** On 26 September, UNHCR [joined the inauguration](#) of a new hub for internally displaced people (IDPs) in Boyarka city, Kyiv region. The hub will support the integration of IDPs into the local community and serve as a permanent base for the local IDP Council.
- In response to deteriorating security conditions and planned evacuations in Kherson region, UNHCR is coordinating with the oblast authorities and the Ministry of Social Policy, Family and Unity an **integrated evacuation plan** covering support during evacuation, needs-based accommodation and early access to government assistance to, whenever feasible, identify durable solutions early in the displacement cycle.
- **FAO-UNHCR Collaboration Framework.** FAO and UNHCR have established [partnership](#) to support durable solutions for IDPs, returnees, and other war-affected communities across Ukraine. The partnership combines UNHCR's expertise in protection, housing, and durable solutions with FAO's leadership in agrifood systems, livelihoods, and rural resilience.

Cash Assistance

- From January-September, **UNHCR delivered cash assistance to 150,336 war-affected people (64% are women and girls, and 38% older people), totalling over \$39.8 million.** Through the Unified Cash transfer (UCT) approach adopted in April, and in alignment with the four strategic priorities set out in the 2026 HNRP, UNHCR continues to assist vulnerable IDPs, returnees and other vulnerable war-affected people with cash assistance to enable them to meet their basic needs. UNHCR's primary operational focus remains on supporting households affected by evacuation or new displacement (UCT2) and individuals impacted by strikes (UCT3). In September, UNHCR's cash assistance remained highly shock responsive. Around **76%** of individuals assisted received emergency cash following evacuation or new displacement (UCT2), while around **16%** received the cash after being affected by strikes (UCT3). The remaining were assisted through other cash interventions based on assessed needs.
- **Preparations for winter cash assistance programme:** On 11 September, the UNHCR Representative together with heads of OCHA and UNICEF met with the Minister of Social Policy, Family and Unity to discuss coordination of winter cash assistance. The discussion focused on aligning state and humanitarian resources, identifying geographic and funding gaps, and developing a joint monitoring tool covering applications, payments, funding and uncovered areas.

Emergency shelter support keeps homes habitable after devastating air attacks



Emergency shelter assistance helped Nataliia quickly fix her home affected by air attacks. © UNHCR/Elisabeth Arnsdorf Haslund

Nataliia, 63, lives in a historic building in Odesa located in the area that has endured repeated Russian air attacks. Nataliia's home has felt their impact more than once, but the most massive strike in April 2026 was particularly devastating: broken windows, compromised roofs, and missing doors that no longer protect from wind, rain, and cold. Within hours after the attack, teams from UNHCR's NGO partner The Tenth of April arrived on site, working urgently to help Nataliia and her neighbours cover broken windows and secure the roof and doors. "I cannot even imagine what would have happened if I had not had this support," Nataliia says. Since the start of the full-scale invasion, UNHCR together with its NGO partners have provided emergency shelter materials to more than 680,000 people impacted by air attacks. Read Nataliia's story [here](#).

CLUSTER RESPONSE UPDATE: Q3 2026

UNHCR's humanitarian response is aligned with the needs and priorities set out in the [Ukraine Humanitarian Needs and Response Plan \(HNRP\)](#). As part of the interagency response in 2026, UNHCR **continues to lead the Protection and Shelter/NFI Clusters**, coordinating the protection, shelter and site coordination and management response by humanitarian partners in Ukraine. UNHCR also remains actively engaged in the **2025-2029 UN Sustainable Development Cooperation Framework (UNSDCF)**, which will support the Government of Ukraine in its reform, recovery and development priorities, and co-leads, with UNDP, Results Group 4 on Governance. In addition, UNHCR actively engages in the **Government's Sectoral Working Group (SWG) on Social Protection**, where it cofacilitates the Social Services Task Force and actively engages in the Nexus Task Force. UNHCR is also part of the **Durable Solutions Initiative** led by the UN Resident Coordinator.

PROTECTION CLUSTER

The Protection Cluster coordinates nearly 200 partners across three coordination hubs. In 2026, Protection Cluster partners aim to reach 2.4 million people with protection services and assistance (2 million people prioritized under the 2026 HNRP).

- **Protection response:** During this quarter, Protection Cluster partners reached approximately **474,000 people with protection assistance**, including child protection and GBV services, bringing the total supported under the 2026 HNRP to 1.28 million people between January and September. Response efforts during the quarter were strongly focused on displacement-related protection needs, with IDPs accounting for 74% of people reached.
- **Protection monitoring and analysis:** During Q3, the Protection Cluster advanced data collection and analytical work through the newly established Protection Risk Monitoring System (PRMS) and a nationwide partner-driven protection risk analysis. Based on 4,479 partner submissions across 13 regions between June and September, top risks reported as part of PRMS included attacks on civilians, restrictions on freedom of movement and forced displacement, child protection risks, family separation, and barriers to humanitarian assistance. These findings, alongside partner consultations, sub-national workshops and analysis of other available data, informed [the Protection Analysis Update](#), which identifies main protection risks and will help shape protection priorities under the 2027 HNRP.
- **Collective sites:** During August–September 2026, approximately **6,300 newly displaced people were accommodated in collective sites**, underscoring their continued role in receiving IDPs with limited alternative accommodation options. In Q3, the Protection Cluster completed the 21st round of the national multisectoral collective site monitoring, an exercise funded by UNHCR. More than 1,200 collective sites were assessed, hosting nearly 60,000 people, including 42% older people and 15% people with disabilities. Partners identified nearly 1,900 available rooms, including only 435 suitable for people with reduced mobility, while 23% of sites reported being unable to accommodate newly arriving IDPs. The share of monitored sites registered under the Prytulok (Shelter) framework of the Resolution No. 1169 increased from 16% in Q1–Q2 to 22% in Q3. Monitoring findings continue to inform coordination with authorities and partners to strengthen referral pathways, access to protection and social services, and appropriate accommodation for displaced people with specific needs.
- **Transit Centres:** During Q3, **more than 55,500 people passed through Transit Centres** representing an approximately 48% increase compared to Q2, including 3,849 persons with disabilities. Majority of evacuated IDPs originated from Donetsk (49%), Dnipro (26%) and Kharkiv (17%) regions. Despite the overall quarterly increase, monthly arrivals declined by 26%, from 21,499 in July to 15,983 in September. Older persons (60+) accounted for 39% of evacuees, highlighting continued needs for accessible transportation, appropriate accommodation, and continuity of care. The Protection Cluster is working with authorities and humanitarian partners to address gaps in reception capacity, onward transportation, and accommodation, particularly for people with specific needs.
- **Integrated Protection Cluster – Strategic Advisory Group:** During Q3 2026, the Protection Cluster established a new Strategic Advisory Group, bringing together UN agencies, six international NGOs and nine national NGOs to strengthen collective decision-making and national partners' engagement in setting protection priorities, ensuring balanced representation across its areas of specialization.
- **Strengthening inclusion in humanitarian action:** The Protection Cluster, together with the Age and Disability Technical Working Group and national NGO Nezabutni, developed Guidelines on Dementia Inclusion in Humanitarian Action in Ukraine as part of broader efforts to strengthen disability inclusion. The guidelines provide practical recommendations for adapting humanitarian services and referral pathways to better address the needs of people living with dementia and their caregivers, including in frontline and airstrike response, accountability to affected people (AAP), and cross-sectoral coordination. The initiative aims to make humanitarian assistance more inclusive, accessible and protection-sensitive, particularly for older people with cognitive impairments.

SHELTER/NFI CLUSTER

The Shelter and NFI Cluster coordinates 155 partners across four coordination hubs. In 2026, Cluster partners aim to reach 1.4 million people with emergency shelter and NFI assistance, winter assistance, and adequate housing (1.2 million people prioritized).

- **Response reach:** Shelter/NFI Cluster partners continued to provide emergency and recovery-oriented shelter assistance to people affected by hostilities, displacement, evacuations and strikes across Ukraine. In Q3, 67 partners reached 247,117 people with assistance, with most of response concentrated in the frontline war-affected areas, particularly Sumy and Kherson regions. Significant reach was also reported in Kharkiv, Zaporizhzhia, Dnipro and Donetsk regions. Delivery peaked in August, when 199,130 people were reached, the highest monthly figure recorded so far in 2026, while 42,085

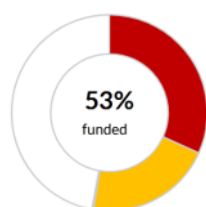
people were reached in July and 5,902 in September. Assistance reached both internally displaced (62%) and non-displaced war-affected people (38%). Women and girls accounted for 63% of people reached, and older people represented a significant share at 41%, confirming the continued need for vulnerability-based targeting. Overall, partners reported around 770,000 people reached/items delivered under Shelter/NFI indicators between January and September.

- **Humanitarian repairs and safer living conditions:** In Q3, humanitarian repair was the main activity, reaching 132,551 people - more than 50% of all beneficiaries assisted by the Cluster during the reporting period. In 2026 to date, over 180,000 people were supported under humanitarian repair activities, including light, medium and heavy repairs, common space repairs and support to social facilities. This included around 140,000 people supported by repairs to social facilities, some 22,000 people with in-kind light repairs, over 6,600 with in-kind medium repairs, and nearly 4,700 with light repairs using cash or vouchers.
- **Emergency NFI and shelter support:** So far in 2026, partners reached nearly 130,000 with household NFIs and more than 206,000 with communal NFI support in collective sites, transit centres, invincibility points and bomb shelters. Emergency shelter support also remained significant, reaching over 109,000 people in 2026 to date, including around 87,000 people with emergency construction materials and nearly 22,000 people with emergency shelter kits. In Q3, this included 43,393 people reached with communal NFI donations, 28,009 people supported with household emergency NFIs, and 17,571 people supported with emergency shelter kits or construction materials.
- **Winter-related assistance and preparedness:** In 2026, partners reached more than 86,000 people with winter heating support, mainly as part of the 2025-26 winter response. This includes nearly 52,000 people assisted with winter energy cash or vouchers, over 17,000 with cash for utilities, around 11,700 with in-kind winter energy, and some 4,200 with winter heating appliances. Partners also reached around 15,650 people with personal insulation support, mainly winter NFIs and winter clothes, and nearly 7,700 people with shelter insulation for substandard houses. In Q3, winter heating assistance reached 11,322 people.
- **Support to collective sites and temporary accommodation:** Between January and September, around 29,000 people were supported under collective site refurbishment activities, including around 27,000 people benefiting from refurbishment activities and nearly 2,000 from care and maintenance support. In Q3 alone, refurbishment of collective sites reached 10,902 people.
- **Coordination & operational readiness:** The Cluster contributed [to the interagency 2026-2027 Winter Response Plan](#), reviewed lessons learned from the previous winter response and [provided recommendations](#) for 2026-27 winterization activities. The Cluster also supported operational preparedness and coordination around the implementation of the Cabinet of Ministers Resolution No. 1084, which establishes procedures for providing winter assistance to vulnerable groups.

FUNDING UPDATE | 2026

UKRAINE

as of 30 September 2026



\$470.0 million

UNHCR's financial requirements 2026

- Tightly earmarked
- Earmarked
- Softly earmarked (indicative allocation)
- Unearmarked (indicative allocation)
- Funding gap (indicative)



UNHCR is grateful for the support from our top government donors and for the generous contributions from individuals and the private sector. Given the immense humanitarian needs, UNHCR continues to seek support to deliver assistance inside Ukraine.

For more information, see the [UNHCR Ukraine Situation Appeal 2026](#) and the [UNHCR Ukraine 2026 Programme Summary](#).

FOR MORE INFORMATION:

- Visit Ukraine's Operational Data Portal for more information products [here](#).
- Ukraine Protection Cluster Response Dashboard can be found [here](#).
- Ukraine Protection Cluster Transit Centres Tracker [here](#).
- Shelter Cluster Response Dashboard [here](#).

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