

Shelter / NFI / CCCM Cluster Meeting Minutes

10:00 – 12:00, Wednesday, April 10, 2013

UNHCR YGN

Attendees: OCHA, UN-Habitat, CDN, Solidarites International, ACTED, DRC, UNHCR, Save the Children, Turkish Cooperation and Coordination Agency (TIKA) & Lutheran World Federation

Agenda Item	Discussion	Action / Actor / Date
Introductions / Update	<p>Cluster Coordinator (CC) noted the turnout for this meeting just before the (Thingyan) break but (as stressed at the end of the last meeting) with developments for Rakhine being as fluid as they had in the previous two weeks; it was <u>vital</u> to keep all members updated and consider issues across the Cluster. Regular attendance to these forums, 2hours per fortnight, was strongly encouraged.</p> <p>The CC also particularly welcomed the presence of the Shelter Cluster Lead for Rakhine State, overall Shelter/NFI/CCCM Cluster Lead for Kachin State and UNHCR's Information Management (IM) Officer for Kachin State in light of the key role of IM in Cluster Coordination.</p>	
Meikhtila Situation Update	<p>The CC drew reference to <i>Shelter-NFI-CCCM YGN Cluster Analysis Meikhtila</i>, dated 9.4.'13, and gave an overview of the situation across the three sectors and the needs, as best known. More detailed analysis had been done in terms of NFI needs, while at this juncture the information was more cursory in terms of CCCM and shelter needs. Also, CC particularly welcomed and appreciated the operational/coordination role</p>	<p>As requested by Cluster members, CC would circulate the latest version of this document to all Cluster members within the week.</p>

	<p>played by Save the Children (StC) in Meikhtila. CC also noted that he had now made contact with some smaller INGOs who had had some involvement in NFI distributions: People In Need, CESVI, WHH and ADRA. Contact had been made with all these organizations, which included making them a member of the Cluster and them now receiving all relevant Cluster updates.</p> <p>Separately, CC also noted the NFI contribution of ACTED in the form of mosquito nets.</p> <p>As part of this overall update, OCHA explained that there had been some movement of IDPs with a general trend of consolidation of IDP camps, resulting in fewer camps in number. Part of the driving force behind this consolidation was the fact that schools that were housing IDPs, i.e. collective centers, need to reopen in June and colleges in May.</p> <p>StC explained that there were NFI shortfalls after some initial commitments had fallen through, with a stated need of 631 family kits. Cluster member UNHCR agreed to meet this need.</p> <p>Other issues that were mentioned included issues of vulnerability, lack of police intervention during the violence and rumors of private actors getting involved in running camps. On the latter point the concern the Cluster would have would be politicization of humanitarian assistance. In terms of shelter and the need for tents, it</p>	<p>Agreed action, UNHCR to liaise directly with StC to meet this NFI need/gap.</p>
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	<p>was unclear as to how appropriate tents were, particularly due to heat issue. CC referred to <i>Shelter-NFI-CCCM YGN Cluster Analysis Meiktila</i> that outlined Govt (RRD) commitment to provide 250 tents although only 50 thus far had been distributed. Concluding this section of the meeting the CC explained his plan to visit Meikhtila April 11 – 12, joining a UNHCR protection mission that also wanted to visit the camps. Particularly in terms of shelter, strategically the more significant issue is to determine whether temporary shelters are required and if so, how many. As other shelter responses have shown elsewhere in Myanmar, depending on the quantity of need, shelter situation in place of immediate displacement and sufficient consultation with the intended beneficiaries, the building of temporary shelter may not be necessary.</p>	
Rakhine Update	<p>CC stressed that since last YGN Cluster meeting, 27th March, there had been significant further developments in terms of concerns around the shelter situation in Rakhine. Despite the speed of events he had sought to update Cluster members via emails.</p> <p>6th April: <i>Rakhine Inter-Agency Preparedness-Contingency Plan</i>, March 2013, was presented to the GOM in Nay Pyi Taw as part of the GOM launching of the work <i>Co-ordination Meeting on Implementation for Stability and Development in Rakhine State</i>. CC gave a specific presentation on</p>	<p>CC to circulate electronic copy of <i>Rakhine Inter-Agency Preparedness-Contingency Plan</i> to all Cluster members. CC raised his frustration that it had been reported that INGOs refused to attend the Nay Pyi Taw meeting due to short notice, stressing that it had been the same for Cluster</p>

	<p>shelter, again with cluster/sector leads.</p> <p>7th April: CC then discussed the shelter aspect of the a/m plan with the GOM in YGN, but this time with the donor/diplomatic community (Ambassadors/Deputy Ambassadors of the US, Australia, UK, a representative from the EU) plus RC, Cluster Leads and UN Agency Heads.</p> <p>8th April: Next day same group headed to Rakhine with the donors/diplomatic community, including Ambassadors of the US, Australia, Deputy Ambassador of UK, representative from the EU, OCHA, plus Unicef as the Cluster Lead for WASH. GOM representatives included Minister of Immigration, Deputy Minister of Border Affairs and Chief Minister for Rakhine. This helicopter supported mission allowed the above group to visit IDP sites in the Townships of Pauktaw, Myebon and rural Siitwe.</p> <p>CC explained that the a/m plan would be updated based upon what was agreed by all parties during the 8th April field mission with the GOM to Rakhine, plus the HC intended to draft a joint letter with the a/m Ambassadors to be sent to the GOM following this mission and what was agreed by all, in the field.</p> <p>CC, as done in previous meetings, stressed for other actors to come forward if they had any interest in providing temporary shelter in what was now a critical situation, with rains weeks away? While</p>	<p>Leads, having to make arrangements and prepare presentations in 48hrs. CC welcomed the fact that DRC and CDN did attend. DRC corrected CC by stating that many had not come not for this reason, they just found out about the meeting too late. CC appreciated this fact but continued to stress that wider INGO involvement and participation was welcome and needed.</p> <p>StC confirmed that while not temporary shelter, they had some funding to meet the emergency shelter needs of 4,000-5,000 IDPs</p>
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	<p>appreciative of some actors concerns around where temporary shelters were likely to be built, particularly freedom of movement and segregation issues, <u>saving lives</u> was now the priority, which the a/m donors recognised and were being extremely supportive of at the aforementioned meetings/field visits. CC also underscored the fact that at the meetings of 6th and 7th April, some members of GOM had clearly articulated their appreciation that humanitarian actors were reluctant to get involved in shelter due to this very issue. However, GOM was keen to stress that provision of temporary shelter <u>must</u> be viewed as a temporary stage, not a permanent solution. CC stressed that the a/m and updated plan would reflect this <u>vital</u> point.</p>	<p>in Rakhine with the provision of tarpaulins (6x4), rope and bamboo. StC to contact Shelter Cluster Lead in Rakhine re. the provision of this emergency shelter. Going forward, this connection should be easy to facilitate bearing in mind the Shelter Cluster Coordinator for Rakhine was present at the meeting.</p>
Kachin Update	<p><i>Camp Profiling</i></p> <p>While the JIPs mission had achieved delivery of an agreed camp profiling template for Kachin, agreed in Kachin and YGN across all relevant Clusters and Lead Agencies, the actual profiling could have to be halted since their remained confusion over which camp list was to be used. This came down to an issue between OCHA and UNHCR as CCCM Cluster Lead and agreed that CC would seek to arrange a meeting with OCHA bilaterally to resolve the matter.</p> <p><i>Kachin Response Plan</i></p> <p>CC explained that during his mission to Myitkyina he had</p>	<p>CC to organize a meeting with OCHA to resolve confusion.</p>

	<p>attended Shelter/CCCM and then NFI Cluster meetings and this had given him the opportunity to get input and he hoped buy-in from Kachin Cluster members in all three sectors. CC acknowledged that this has delayed the Cluster's input to the <i>Plan</i> and apologized for the delay. However, CC confirmed that input would be submitted to OCHA by close of business today.</p> <p><i>Shelter Needs</i></p> <p>Having the Cluster Lead for Kachin present at this meeting allowed for a Kachin brief plus pressing needs to be brought to the attention of the Cluster at YGN level. The particular need was for temporary shelters in KIO areas, precise numbers hard to clarify but in the region of 2000.</p> <p>On broader Kachin coordination issues, StC noted that there was a "coordination gap" in Northern Shan of NGCA. Some actors were working there, various LNGOs and StC, but lack of understanding who was working where and doing what.</p>	<p>CC to provide final Cluster submission by COB April 10th. CC was also keen to have LNGOs active in Kachin (that have a YGN presence) attend YGN Cluster meetings. CC to pursue for next YGN meeting.</p> <p>YGN Cluster to continue to advocate for these needs plus appreciated by TIKa that following the meeting they would meet bilaterally with the Kachin Cluster Lead to understand in more detail the needs. Also noted that DFID intended to visit Kachin next month.</p> <p>In the short-term acknowledged that it would be difficult to resolve immediately but efforts would be made to get a clearer picture.</p>
AOB	<p><i>Protection</i></p> <p>Noting the strong overlap between shelter/CCCM and protection issues, UNHCR protection coordinator is in the process of drafting a document entitled key protection issues for CCCM/shelter/NFI cluster, which in due course would be shared with the Cluster for their comments.</p> <p><i>ACTED</i></p> <p>ACTED explained that 248 Shelter</p>	

	<p>Box kits had been sent to Pangwar in northern Kachin for distribution. CC again raised concern about the type of tent to be distributed in terms of the Global Shelter Cluster Standards. A report outlining issues with standards had been shared with the Head of ACTED, others had raised protection concerns in terms of distributing white tents in the jungles and there was the wider issue of where the most pressing emergency shelter needs were noting the critical needs in Rakhine. The CC stressed that ultimately agencies took responsibility for their individual actions and programs.</p> <p><i>Strategic Advisory Group (SAG)</i></p> <p>DRC noted that having had the elections a SAG meeting was overdue and this was something they intended to organize after the break.</p>	<p>DRC to organize SAG meeting after the national holiday break.</p>
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Noting the long national holiday starting in just over 48 hours, next YGN meeting likely to be 8th May, 10.00, UNHCR YGN Office, see http://themimu.info/Meeting_Schedule/index.php for confirmation. Also CC would send an email confirmation.

Documents shared in hard copy with the participants at the meeting included:

Shelter-NFI-CCCM YGN Cluster Analysis Meiktila, 9.4.'13