SITUATION OVERVIEW

The 2020-2021 Democratic Republic of the Congo (DRC) Regional Refugee Response Plan (RRRP) brings together 66 partner organizations across seven countries, requiring US$ 621.2M in 2020, to address the protection and solutions needs of Congolese refugees and asylum-seekers, along with people in host communities. As of 30 June 2020, more than 743,900 refugees and asylum-seekers from the DRC were hosted in the seven neighbouring and nearby countries that are part of the RRRP: Angola, Burundi, Republic of the Congo, Uganda, United Republic of Tanzania, and Zambia. An additional 175,400 were hosted further afield in Southern Africa and elsewhere on the continent. Between January and June 2020, more than 13,750 newly displaced Congolese left the DRC to seek asylum in the region.

The humanitarian situation in the DRC remains one of the most complex crises in the world, and while there have been some improvements in parts of the country, the situation overall remains concerning. In particular, the situation in the eastern provinces of North Kivu, South Kivu and Ituri has deteriorated significantly in 2020, with reported violence against civilians, including killings, resulting in significant displacement. While most displacement has been within the country, the violence has also forced thousands of people to flee to neighbouring countries, most notably to Uganda. Meanwhile, in Kasai region, expulsions from Angola have created an insecure environment in the areas of origin of some Congolese refugees. While a small number of refugees originating from western DRC have indicated interest to return home, it is anticipated that most Congolese refugees will remain in their host countries, particularly those coming from eastern DRC where the situation is not conducive to a safe and sustainable return. Continued resources are therefore critical to meet their protection and solutions needs for the remainder of the year and into 2021.
COVID-19: Adapting and responding

In response to COVID-19, RRRP partners scaled-up and reprioritized programmes to adapt to the pandemic and to reduce the risk of spreading the virus. Social distancing and other COVID-19 mitigation measures were put in place, including screening, handwashing and wearing masks, with protocols in place at registration and distribution points. Partners also focused heavily on risk communication and awareness-raising campaigns, while committing to ‘stay and deliver’ critical protection and assistance services. Hotlines and community protection structures were utilized to report and respond to protection issues, including gender-based violence (GBV). Health systems strengthening was a priority, equipping health centres and training health workers, and establishing isolation and quarantine centres. Additional handwashing facilities were installed in public spaces and additional soap was distributed to promote good hygiene practices. Partners also provided cash assistance and core relief items (CRIs) to those worst impacted, while children and youth were supported with virtual and home-based learning. In many countries, the challenges presented by COVID-19 were met with new practices and innovative approaches, for example:

**Angola:** To ensure refugees had access to protection services during the COVID-19 pandemic, despite movement restrictions affecting humanitarian partners, seven refugee helplines were established: emergency calls, legal counselling, GBV, social assistance, medical response, child protection and livelihoods.

**Burundi:** Refugees most vulnerable to COVID-19 were identified based on medical criteria and received additional assistance through mobile money to strengthen their resilience. The mobile phones also allowed medical personnel to maintain regular contact and to provide swift medical advice and assistance.

**Republic of the Congo:** 22,015 cloth face masks were produced and distributed to refugees and asylum-seekers as part of a cash-for-work project. This initiative contributed to COVID-19 prevention in communities, while helping skilled refugee tailors earn income during the challenging economic times of the pandemic.

**Tanzania:** Mobile data collection tools were used to ensure regular COVID-19 monitoring with the help of refugees, who received an incentive payment for their work. This approach allowed partners to identify challenges and follow the status of COVID-19 activities, including with geographic data enabling mapping of key locations and infrastructure.
PROTECTION

Advocacy with governments was ongoing in the first six months of 2020, including to ensure safe access to territory for asylum-seekers and ensure dignified treatment of people in need of international protection. Border closures as a result of COVID-19 measures introduced procedural and logistical constraints, and RRRP partners engaged closely with governments to advocate so that Congolese asylum-seekers could continue to arrive under appropriate precautionary measures.

RRRP partners also worked with authorities to strengthen the protection environment for refugees and asylum-seekers, for example in Zambia, technical expertise was provided to the government in drafting a national refugee policy and regulations to support the implementation of the Refugees Act of 2017. Partners also sought to strengthen border and protection monitoring, and to enhance knowledge amongst security forces and border officials about international refugee protection and human rights standards and obligations. For example, in Angola, 12 officials were trained on human rights and law enforcement, to ensure non-derogable human rights were respected during the COVID-19 State of Emergency, including the rights of refugees.

Particular attention was paid to identifying and assisting the most vulnerable, including those with specific needs and with disabilities. In preventing and responding to GBV, RRRP partners adopted a range of approaches to raise awareness and ensure access to services. In Tanzania, in order to mitigate the potential negative effects of COVID-19 on women and girls, the GBV referral pathway was updated and copies were distributed, along with various GBV messages within the community. In the Republic of the Congo, 117 GBV survivors were assisted in the first half of the year, including with psychosocial support and one-off assistance, while in Angola, four ‘training-of-trainers’ sessions were conducted for GBV mobilizers. Once trained, mobilizers led 34 awareness sessions, reaching 3,207 refugees.

Given the large proportion of children in Congolese refugee communities, child protection remained a critical priority. In Zambia, 232 Best Interest Assessments were conducted and reviewed by the Child Protection Panel. In Uganda, comprehensive case management services were provided for 7,296 Congolese boys and girls who had experienced or were at risk of different forms of violence, abuse, neglect or family separation. A major achievement in Uganda was the roll-out of a harmonized child protection case management system, to improve data quality and analysis of case management services.

Challenges remain in meeting RRRP protection objectives. COVID-19 has taken its toll on operations, and while all efforts were made to continue protection programming to the extent possible, some elements of the response had to be put on hold. For example, in Tanzania, GBV training was affected as it involved large gatherings. In Rwanda, suspension of child protection community awareness, child-friendly spaces and sports activities led to a reported increase in child neglect and adolescent engagement in negative coping mechanisms. Meanwhile, in Burundi, due to underfunding and budget reprioritization due to COVID-19, rehabilitation and extension work at the reception centre did not take place, and people with disabilities could not receive the medical and orthopaedic support they needed.
Access to asylum during the COVID-19 pandemic

National efforts to contain COVID-19 included movement restrictions, border closures, and nation-wide lockdowns. These resulted in concerns over access to asylum as movement across borders was hindered by procedural and logistical constraints. In many countries, UN and NGO partners advocated and worked closely with governments to ensure Congolese seeking asylum could be safely welcomed and assisted.

For example, like many countries, Uganda had closed its borders in March to contain the spread of COVID-19. In July 2020, UN, Government and NGO partners mounted an emergency operation to receive thousands of asylum-seekers stranded in no-man's-land between Uganda and the DRC. Border points were opened for three days to receive civilians who were among an estimated 45,000 people displaced by militia violence in eastern DRC. Upon arrival at the border, all asylum-seekers underwent security and health screening. Vulnerable individuals were identified and fast-tracked for assistance. Mandatory 14-day quarantine and COVID-19 testing was carried out, and arrivals were registered and given food and basic aid.

EDUCATION

RRRP partners sought to ensure access to quality education for all school-aged refugee children, and to promote integration of education for refugees into national education systems. In Rwanda, efforts to integrate refugee children into the national education system resulted in 13,989 children enrolled in national primary schools and 9,126 refugee students enrolled in lower and upper national secondary schools, all of whom were provided with scholastic materials, uniforms and school feeding.

RRRP partners also aimed to improve the learning environment through construction and rehabilitation of infrastructure and provision of equipment and learning materials. In Burundi, 14 new classrooms were constructed, and 59 classrooms were rehabilitated, reducing the pupil to classroom ratio from 120 to 90 pupils per classroom. Manufacturing and repair of desks reduced the number of children on a desk from 6 to 3-4 children. In Uganda, partners supported construction and rehabilitation of 18 temporary, semi-permanent or permanent classrooms and provided scholastics materials to 42,656 learners.

In some countries, refugee and host community children were kept out of school due to COVID-19 prevention measures. In Uganda, 106,734 home learning packages developed by government were distributed by RRRP partners to refugee children in settlements hosting refugees from the DRC. In Angola, partners implemented remote learning in the refugee settlement, reaching 1,089 pupils using a one-on-one approach through regular visits by teachers and community mobilizers. In Tanzania, partners collaborated with a local radio station and established radio education programmes for refugee schools in the camps, which successfully expanded access to education during COVID-19 school closures.
Gaps persist in the education sector, most often linked to financial resources, impacting on the quality of education offered to Congolese refugee children. For example, in Rwanda, there is still a gap of over 130 classrooms to be constructed, in Zambia the teacher-student ratio stands at 1:72 at primary schools, and in Uganda the textbooks ratio in primary schools is 6:1 against the national standard of 3:1. Challenges also exist in the context of COVID-19, as distance education programmes set up by governments require devices such as computers, phones, radios and internet. In Zambia, for example, the refugee settlements are not connected to the national grid, which is a major obstacle for learning online, or through TV and radio broadcasts. Furthermore, budgetary constraints have meant gaps in secondary school enrolment, as is the case in Republic of the Congo, where children tend to leave school after primary, as no additional support is given for secondary studies.

FOOD SECURITY

Congolese refugees received unconditional and conditional food assistance to cater for their daily dietary needs. Food assistance in RRRP countries is mainly provided in-kind, but some operations are rolling out cash transfers, for example in Uganda and the Republic of the Congo. School feeding programmes also continued in some operations, however, were disrupted by COVID-19 school closures. For example, in Rwanda, a morning porridge was provided to primary and secondary schools refugee as well as children from the host communities attending the same schools up until schools were closed.

With the onset of the COVID-19 pandemic, general food distributions (GFDs) conducted were adapted in order to mitigate health risks. For example, in Burundi, refugees were provided with a two-months’ ration covering May and June to reduce the need to attend distributions frequently, while in Angola the monthly GFD schedule was extended from two days to four days and decentralized to reduce crowding at distribution sites. In Tanzania, pre-packaged bags of food were distributed to eliminate the scooping process and reduce time spent at the distribution site.

Despite the importance of food assistance, resource gaps persisted. In Uganda, due to resource constraints, GFD was reduced by 30 per cent in all refugee settlements from April 2020, and resource shortages are also reported in operations such as the Republic of the Congo and Rwanda. In Zambia, COVID-19 has resulted in drastic food price increases, and the standard amount of cash assistance provided for food is no longer enough to meet household food needs.

Furthermore, it remains critical that food security is more strongly integrated with livelihoods and resilience initiatives. This is even more pressing noting the resource shortages alongside the impacts of COVID-19 on local economies and livelihoods. Such coordination is fundamental to design programmes that help refugees access markets, sell off surplus produce and, as a result diversify their diet and meet other needs.

Angola: 6,182 refugees received monthly in-kind food assistance

Burundi: 48,678 refugees in five camps received monthly food rations

Rwanda: 24,526 refugees received monthly in-kind food and 74,625 received monthly cash transfers

Tanzania: 100% of camp-based refugees and asylum-seekers received unconditional food transfers

Uganda: 38,301 refugees received monthly in-kind food assistance, and 411,366 refugees received monthly food assistance through cash transfers

Zambia: 36,940 people of concern received cash grants for food assistance under normal and COVID-19 relief assistance
HEALTH AND NUTRITION

RRRP partners continued to support health centres in refugee camps and settlements, while also reinforcing national health facilities and referral services in and around refugee-hosting areas. With the objective of reducing morbidity and mortality, primary healthcare and maternity services were top priorities, as well as immunization and referral services. For example, in Tanzania, where 83,275 consultations were conducted in the first half of the year, camp health facilities included health promotion, outpatient consultations, routine immunization, in-ward-patients care, medical referrals, reproductive healthcare, HIV prevention and treatment, mental health and psychosocial support, communicable and non-communicable disease prevention and management. In Rwanda, immunization campaigns for children under 5 years continued during the COVID-19 pandemic and achieved 100 per cent coverage for measles, while 693 people living with HIV received anti-retroviral therapy.

Inclusion of refugees and asylum-seekers into national health systems was a priority and point of advocacy. In Uganda, efforts continued to implement the Health Sector Integrated Refugee Response Plan 2019-2024 and to improve integration of humanitarian health services into the government health care system.

With the onset of COVID-19, health interventions adapted to focus on prevention and response to the pandemic. Partners prioritized strengthening health systems and services, including equipping health centres and training health workers, and establishing COVID-19 isolation and quarantine centres. In Zambia, medicines, personal protective equipment and furniture for isolation centres were provided. In Rwanda, partners conducted training on COVID-19 for health staff and community health workers, and established quarantine and isolation facilities in collaboration with the district health teams. In Burundi, as a preparedness measure, a reserve team of 110 medical staff were trained in COVID-19 response to replace medical staff should they become ill and require isolation.

Dedicated efforts were made to enhance the nutritional status of refugees and host populations, and above all for children and pregnant and lactating women. For example, in the Republic of the Congo, nutrition programmes for patients referred to secondary and tertiary care continued, with 121 refugees and asylum-seekers given nutritional assistance. In Uganda, 62 per cent of severely malnourished Congolese refugee children recovered following treatment, while in Angola, 100 per cent of children between 6 and 59 months were screened for malnutrition, and cases needing treatment were transferred to a local hospital.

A major challenge affecting operations was low stocks of essential medicines and supplies, as well as recruiting and retaining qualified medical personnel, as was the case, for example, in Burundi and Tanzania. Additionally, due to COVID-19, it is reported that many refugees, particularly in urban areas, faced challenges accessing health services due to restrictions on public transport. COVID-19 has also prevented the Standardised Expanded Nutrition Survey from going forward, for example in Tanzania and Zambia, meaning delayed data and analysis about improving or worsening rates of malnutrition.
**LIVELIHOODS & RESILIENCE**

RRRP partners sought to promote economic self-reliance through sustainable livelihood opportunities, with a view to enabling long-term solutions. In line with individuals’ skills, knowledge and aspirations, emergency livelihood support promoted job creation supported by capacity building. Livelihoods initiatives ranged from mentorship and business start-up kits in Angola, to agricultural production in Uganda and Rwanda, to vocational training in Burundi and Zambia. Notably, the COVID-19 pandemic and the necessary restrictions and mitigation measures put in place by governments had serious impacts on local economies and refugee livelihoods, resulting in loss of income and further increasing the need for support.

In view of the COVID-19 pandemic, partners facilitated refugees with skills in sewing and tailoring to produce reusable cloth face masks as a way of increasing household income while also contributing to the efforts to fight COVID-19. Approximately 22,000 masks were produced through a cash-for-work project in the Republic of the Congo and distributed among the refugee and asylum-seeker communities, while in Zambia, refugee tailors produced over 25,000 face masks that were distributed in the community. In Tanzania, more than 61,000 masks which were produced and distributed to the whole refugee community.

Challenges persist in the livelihoods sector, including limited access to formal employment, financial services, markets, development programmes and social safety net programmes. More access to financial services is needed for both refugees and host communities, for example in Uganda, only 21 per cent of refugees have access to credit. Lack of livelihoods opportunities also persists, for example in Rwanda, where livelihoods opportunities particularly for refugee youth remain limited. Due to both underfunding and reallocation of funds under COVID-19 emergency responses, the demand for livelihoods support far outweighs the available resources. In Burundi, for example, 120 refugees could benefit from the professional insertion programme while there were over 1,000 applications.

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**Livelihoods and peaceful coexistence**

The Misizi Marshland Project is an innovative project in Rwanda where 55 hectares of land was cultivated for an agricultural project benefitting a cooperative of 300 refugee households and 1,127 host community farmers. The project aims to improve income, food security and peaceful coexistence. Market linkages were created with a food production factory, which purchased from the farmers. So far, farmers produced 101 tons of maize, selling 37 tons and keeping the remaining for household consumption. The Misizi Marshland Project model proved successful in enabling refugees and host communities to work together for improved income, food security and peaceful coexistence. The project has encouraged other refugee-hosting districts to follow a similar approach.
SHELTER AND CORE RELIEF ITEMS

Shelter assistance was provided through both cash transfers and in-kind assistance, with a focus on shelter for new arrivals and improved shelters in contexts of longer-term displacement. In Uganda, all new refugees who arrived in settlements before COVID-19 border closures received emergency shelter kits and were allocated a plot of land. In Rwanda, 288 new semi-permanent family shelters were constructed to host vulnerable families and 326 shelters in the five camps were rehabilitated, while in Angola 138 transitional shelters were constructed and 154 shelters were repaired. In Tanzania, RRRP partners provided corrugated galvanized iron sheet roofing to 10 per cent of the refugee population, as most live in self-constructed mud brick houses roofed with plastic sheeting and thatch.

In addition to regular CRI support for new arrivals, additional CRIs were provided to families impacted by COVID-19, as well as cash-based interventions to support household needs. For in-kind distributions, in order to prevent the spread of COVID-19, measures were introduced including social distancing, crowd management and maintaining small groups at the distribution centres. In Zambia, CRIs were distributed to new arrivals, including blankets, mosquito nets and sanitary napkins to ensure health, safety and dignity. In Rwanda, refugees in five camps received CRI assistance through unconditional cash grants provided to households on an agreed schedule over the course of the year. Refugees in camps still received soap and sanitary pads in-kind and new arrivals received assistance in-kind while awaiting bank registration.

Camp congestion continued to be an issue in many operations, with limited or no space for access roads and fire breaks, and minimal land available to extensions. Meanwhile, roads in many settlements need rehabilitation, for which resources are often lacking. For example, in Uganda, none of 73 km of roads targeted for rehabilitation in settlements was completed due to inadequate resources and COVID-19 movement restrictions.
WATER, SANITATION AND HYGIENE

RRRP partners worked to ensure refugees and asylum-seekers had access to adequate and appropriate water, sanitation and hygiene (WASH) facilities, including gender-sensitive WASH interventions and access for people with specific needs. To ensure sufficient water supply, water points were constructed and rehabilitated, serving refugee camps and settlements, as well as local communities. Most operations met or exceeded the minimum standard of 20 litres of water per person per day, however water supply in Uganda notably worsened in the first half of 2020 to 10.6 litres per person per day. In Angola, partners diversified water supply by installing boreholes, reducing reliance on water trucking from 100 per cent to 17 per cent. In Burundi, partners built and maintained hydraulic infrastructure, and installed solar powered pumps in the transit centre. In Uganda, transition of water management services to government utilities continued with seven per cent of daily overall water supply shifting from NGO partners to government.

Sanitation facilities were constructed and maintained, with emphasis on household latrines as well as separated public toilets for males and females. In Burundi, 60 communal sanitary facilities were rehabilitated, and 13 new refuse pits were constructed. In Angola, 296 latrines were also constructed in the host communities.

With the onset of the COVID-19 pandemic, partners installed additional handwashing facilities in public spaces and households, and distributed additional soap to promote good hygiene practices. In the Republic of the Congo, RRRP partners distributed more than 1,500 handwashing stations, and in Tanzania 706 handwashing stations were installed and maintained. In Uganda, water pumping hours were increased, and water attendants enforced social distancing at water points.

Hygiene promotion in refugee camps and settlements, as well as host communities, also played an important role in promoting behaviour change. In Rwanda, partners conducted daily hygiene campaigns in line with approved government messaging. In Uganda, awareness-raising on hand hygiene and general hygiene promotion was conducted through media, house-to-house visits and public forums. In Zambia, RRRP partners supported hygiene promotion in refugee settlements via door-to-door and mass awareness-raising as well as through distribution of hygiene-promotion items.

Despite many achievements in the WASH sector, notable gaps remain, particularly in terms of latrine coverage. In Tanzania, the share of families with a household latrine is below the target and cannot be increased under the current budget, while in Republic of the Congo, the ratio of people per latrine is as high at 32, compared to the recommended 20 in the absence of household latrines. In Zambia, only 35 per cent of refugee households have permanent latrine structures. Availability of bathing facilities is also a gap in many operations. For example, in Burundi, over 30 per cent of camps still rely on emergency sanitary facilities after many years, while in Rwanda, access to bathing spaces is significantly below standard, with an average of one bathing space for approximately 80 people.
COORDINATION

Governments have a lead role in line with the Refugee Coordination Model. UNHCR coordinates the Congolese refugee response in close collaboration and consultation with relevant government counterparts, and with the support of UN Country Teams and Humanitarian Country Teams, NGOs and other partners, including development partners, as well as civil society in the region. Following the regionalization and decentralization of UNHCR from Headquarters to the field, the Director of the Regional Bureau for Southern Africa, based in Pretoria, assumed the functions of Regional Refugee Coordinator and continues to ensure an overarching vision and coherent engagement for Congolese refugees in the seven countries involved in the RRRP. UNHCR also maintains regular linkages with humanitarian and development partners in the DRC and in neighbouring countries to ensure regular monitoring and sharing of analysis.

Through this RRRP, there is a strengthened focus on building constructive linkages with regional bodies, including the African Union (AU), Southern African Development Community (SADC), Common Market for Eastern and Southern Africa (COMESA) and other regional bodies. In Uganda, the response benefits from the Comprehensive Refugee Response Framework (CRRF) approach adopted by the Government and all stakeholders. Zambia and Rwanda have also endorsed the CRRF and are implementing its approach to solutions. In countries implementing the CRRF approach, strategic partnerships are being established to include development actors such as the World Bank, the African Development Bank, bilateral donors and UN development agencies, civil society and the private sector in the refugee response. The pledges made at the first Global Refugee Forum in December 2019 also support the successful implementation of the planned response, including in areas from employment, to places in schools for refugee children, solutions like resettlement to a third country, clean energy, infrastructure and better support for host communities and countries.


Contacts: UNHCR Regional Bureau for Southern Africa
Joan Allison, Head of External Engagement, allison@unhcr.org
Lisa Fergusson-Nicol, Senior Inter-Agency Coordination Officer, fergusso@unhcr.org
Miranda Gaanderse, Reporting Officer, gaanders@unhcr.org

A young refugee from the DRC performs in a play in Mantapala refugee settlement, Zambia. © UNHCR/ W. Swanson
DRC Regional Refugee Response Plan 2020-2021 Partners

- Action Africa Help International (AAH)
- Action Against Hunger (ACF)
- Adventist Development and Relief Agency (ADRA)
- African Initiative for Relief and Development (AIRD)
- African Women and Youth Action for Development (AWYAD)
- Agency for Technical Cooperation and Development (ACTED)
- Ajuda de Desenvolvimento de Povo para Povo (ADPP)
- Alight
- Association for Aid and Relief Japan (AAR)
- Association of Volunteers in International Service (AVSI)
- Building Resources Across Communities (BRAC)
- Care and Assistance for Forced Migrants (CAFOMI)
- CARE International
- CARITAS
- Catholic Organization for Relief and Development Aid (CORDAID)
- Catholic Relief Services (CRS)
- Church World Service (CWS)
- Community Environmental Management and Development Organization (CEMDO)
- Danish Refugee Council (DRC)
- Dignity Kwanza (DK)
- Finn Church Aid (FCA)
- Finnish Refugee Council (FRC)
- Food and Agriculture Organization (FAO)
- Global Initiatives (GI)
- Good Neighbours Tanzania (GNT)
- Gruppo di Volontariato Civile (GVC)
- Handicap International (HI)
- HelpAge International (HELPAGE)
- Humane Africa Mission (HAM)
- Humanitarian OpenStreetMap Team (HOT)
- Humanity and Inclusion (H&I)
- IMPACT
- International Aid Service (IAS)
- International Organization for Migration (IOM)
- International Rescue Committee (IRC)
- Internews
- Jesuit Refugee Services (JRS)
- Johanniter International Assistance (JIA)
- Kabarole Research and Resource Center (KRC)
- Legal Aid Forum (LAF)
- Lutheran World Federation (LWF)
- Lutheran World Relief (LWR)
- Médecins du Monde (MDM)
- Medical Teams International (MTI)
- Msamizi Training Institution Social Development (MTISD)
- Norwegian Church Aid (NCA)
- Norwegian Refugee Council (NRC)
- OXFAM
- Peace Winds Japan (PWJ)
- People in Need (PIN)
- Plan International (PI)
- Practical Action (PA)
- Prime Skills Foundation (PSF)
- Programme Against Malnutrition (PAM)
- Samaritan’s Purse (SA)
- Save the Children International (SCI)
- Self Help Africa (SHA)
- Tutapona
- Uganda Down’s Syndrome Association (UDSA)
- Uganda Red Cross Society (URCS)
- Uganda Women for Water and Sanitation (UWWS)
- United Nations Capital Development Fund (UNCDF)
- United Nations Development Programme (UNDP)
- United Nations High Commissioner for Refugees (UNHCR)
- United Nations International Children’s Emergency Fund (UNICEF)
- United Nations Population Fund (UNFPA)
- UNWOMEN
- War Child Canada (WCC)
- War Child Holland (WCH)
- Water Mission
- Windle International Uganda (WIU)
- Women’s Legal Aid Centre (WLAC)
- World Food Programme (WFP)
- World Health Organization (WHO)
- World Vision International (WVI)