

IRAN

July-September 2020

Between July and September, **COVID-19** infections continued to rise sharply. The Iranian Rial continued to **devalue**, coupled with flaring **inflation**, causing prices of basic goods to continue to rise.

Refugees' and host communities' ability to **make ends meet** has been affected. As refugees often belong to the more vulnerable segments of the population, they may feel the impacts of **COVID-19** more severely, namely on their livelihoods.

Due to COVID-19 coupled with the economic downturn, sustained **international humanitarian support** will be key to facilitate Government efforts to provide inclusive policies towards refugees, including free COVID-19 testing.

POPULATION OF CONCERN

979,410

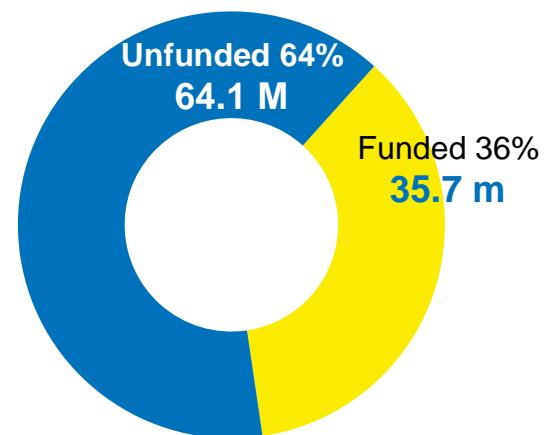


Based on Amayesh IX statistics received from the Government of Iran in May 2015

FUNDING (AS OF SEPTEMBER 2020)

USD 99.9 million

Requested for Iran



UNHCR PRESENCE

UNHCR Staff

& Affiliated Workforce:

136 National Staff

16 International Staff

Offices:

1 Branch Office in Tehran

1 Field Office in Tehran,

3 Sub-Offices in Mashhad,

Kerman and Shiraz

2 Field Units in Esfahan

and Dogharoun



Working with partners

The **Bureau for Aliens and Foreign Immigrants' Affairs (BAFIA)** is UNHCR Iran's main government counterpart. Tripartite partnership agreements are being finalised with other partners, including:

- **Governmental:** Ministry of Education (MoE), Literacy Movement Organization (LMO), Ministry of Health (MoH), State Welfare Organization (SWO), Technical and Vocational Training Organization (TVTO), Iran Health Insurance Organization (IHIO).
- **National NGOs:** Partners for 2020 include: Organization for Defending Victims of Violence (ODVV), Society to Protect Children Suffering from Cancer (MAHAK), Society for Recovery Support (SRS), Rebirth Charity Organization (Rebirth), Chain of Hope (COH), Pars Development Activists Institute (PDA), Iranian Life Quality Improvement Association (ILIA).
- **UN agencies and International Organizations:** UNHCR coordinates with UN partner agencies, NGOs and international organizations under the umbrella of the Solutions Strategy for Afghan Refugees (SSAR).

Main activities

Solutions Strategy for Afghan Refugees (SSAR)

The SSAR is a quadripartite multi-year regional strategy between UNHCR and the governments of the Islamic Republics of Afghanistan, Iran and Pakistan. Launched in 2012, the SSAR provides a framework for cooperation between humanitarian and development actors to address the needs of Afghan refugees and the communities that host them. It is also the guiding regional policy framework for protecting and enabling solutions for Afghan refugees. The June 2019 quadripartite meeting between the three governments and UNHCR saw the SSAR extended until end 2021. The key objectives of the SSAR in Iran are focused on health, education and livelihoods.

A **Support Platform** dedicated to achieving the SSAR objectives was launched on 16 December 2019 as part of the first Global Refugee Forum. The Support Platform aims to reinforce the priorities of the SSAR and mobilize additional resources to promote and realize its three pillars – voluntary repatriation, sustainable reintegration, and assistance to host countries – while seeking to address the remaining gaps through reinvigorated, sustained and coherent humanitarian and development investments. To date, 12 states and international organizations have become members of the **Core Group** of the Support Platform, namely the Asian Development Bank, Denmark, the European Union, Germany, Japan, the Republic of Korea, Qatar, Switzerland, Turkey, UNDP, the United States of America, and the World Bank.

On 6 July 2020, UNHCR and the three governments launched a **portfolio of projects** as part of the SSAR Support Platform, outlining key areas of focus and support needs for two years (2020-21).

Protection

- **Registration and documentation:** The Government of Iran is responsible for asylum-seeker registration and refugee status determination, and periodically renews refugee identification cards (Amayesh). Amayesh cards give refugees conditional freedom of movement, access to basic services and eligibility for temporary work permits. This year, the registration exercise of Amayesh XV started in July and all eligible Heads of Households (HoH) are required to approach or contact Kefalat Centers to obtain an appointment. According to BAFIA, the Amayesh XV and Hoviat XIIV cards remain valid until 21 October 2020.
- According to data provided by the Government in 2015, over **951,000 Afghan refugees** hold a valid Amayesh card. In addition, some **450,000 Afghan passport-holders** with Iranian visas reside in the country, including former Amayesh cardholders who now have student visas that allow them to access higher education. In addition to individual passport-holders, the renewal of family passports was completed in early 2018, enabling families without individual passports to obtain one-year Iranian visas.

- It is estimated that some **1.5-2 million undocumented Afghans** also live in Iran. In 2017, the Government of Iran issued slips to more than 804,000 undocumented individuals¹ (mostly Afghans) who participated in a ‘headcount exercise,’ targeting certain categories of individuals residing in Iran without a valid Amayesh card or an Iranian visa and national passport. The type of documentation to be issued as a result of the headcount exercise is under negotiation. In November 2018, the Government initiated a new headcount exercise targeting foreign nationals working informally and formally in Iran, as well as their employers. UNHCR continuously engages with relevant parties to pursue this matter.
- **Durable solutions:** UNHCR facilitates the gradual and **voluntary repatriation** of Afghan and Iraqi refugees to their countries of origin. On 2 March, UNHCR temporarily suspended voluntary repatriation activities as a preventive measure to limit the exposure of staff, partners and refugees to COVID-19. The facilitation of voluntary repatriation resumed on 2 May 2020, only through Field Unit Dogharoun. However, due to persevering conflict and instability in both countries of origin, as well as the COVID-19 pandemic, only a modest number of refugees are opting for voluntary repatriation.

Regarding **resettlement** to third countries, UNHCR Iran’s 2020 resettlement quota was reduced to 120 individuals, offered by the UK (100) and Iceland (20).

- **Secondary movement:** Although the arrival of Afghan asylum-seekers to Europe has significantly subsided since the EU-Turkey deal was signed in March 2016, displacement and onward movement of Afghans continue. Afghans made up 16% of all arrivals to Europe through the Mediterranean from January to July this year². Most Afghan arrivals to Europe known to UNHCR in 2019 and 2020 arrived and were registered in Greece. However, smaller numbers of Afghans move irregularly from Greece or Bulgaria through the Western Balkans northwards. Additionally, 116,403 Afghan asylum seekers and 1,192 Afghan refugees are residing in Turkey, as a transit country for migratory routes to Europe³.
- **Community-based protection:** Key ways in which UNHCR Iran engages with communities are through community-based projects, awareness raising sessions and focus group discussions. These activities help address issues identified and prioritized by communities themselves, e.g. out-of-school children, peaceful coexistence with host communities, and vulnerable refugees, including those living with disabilities. Experience has shown that community-based projects are a main tool to closely engage with refugee communities, responding directly to the needs and priorities identified by persons of concern. Allowing refugees to take ownership of these activities is the pillar to their success. During the COVID-19 pandemic, community-based activities proactively continued through remote awareness raising and information-sharing on precautionary measures, remote child protection and supporting those, in particular women and children, experiencing different types of violence. UNHCR Iran, in consultation with refugee communities, developed community-based projects covering a range of activities and interventions including the provision of support to reproductive health, awareness-raising on health and hygiene, support to children’s education to prevent school drop-out, protecting children through sports activities, facilitating refugees’ access to recreational space etc.
- **Persons with specific needs:** UNHCR provides support to persons with specific needs through targeted cash-based and in-kind assistance, referrals to governmental and non-governmental partners, and inclusion in relevant programmes such as livelihoods.
- **Protection of women and children:** UNHCR provides support to women and children through a referral system with governmental and non-governmental partners.
- **Legal support:** UNHCR, jointly with BAFIA, operates a Legal Services Project to provide legal assistance to refugees in Iran to resolve disagreements through alternative dispute resolution mechanisms. Currently, 15 functioning Dispute Settlement Committees (DSCs) and 16 UNHCR Hired Lawyers (UHLs) are operational across the country. UHLs also provide free legal advice and assistance to Afghan and Iraqi refugees.

¹ According to the Quadripartite Meeting held in mid-June 2019

² UNHCR Situation Portal for the Mediterranean Situation, figures are rounded to the nearest ten; figures for May regarding Afghans not yet available

³ <https://www.unhcr.org/refugee-statistics/download?url=4s3K>

Education

UNHCR continues to support the efforts of the Government of Iran in providing access to formal primary and secondary education to all children, regardless of documentation, as well as to non-formal education (literacy classes).

- **School construction:** In 2020, UNHCR will support the Government by co-funding the construction of seven schools in refugee-hosting provinces. Throughout 2019, UNHCR co-funded the construction of 12 schools.
- **Literacy training:** In 2020, UNHCR will continue to collaborate with the Literacy Movement Organization by supporting the literacy training of 3,815 children and adolescents at both literacy and transition levels (3,228 refugees in 2019), to allow them to go on to be included in the formal national system.
- **Inclusive policies for the undocumented:** Following a decree by the Supreme Leader in 2015, stating that all Afghan children should attend school regardless of documentation status, the number of Afghan and Iraqi children enrolled in primary and secondary schools increased to over 480,000. Since 2015, some 130,000 undocumented children have enrolled in schools. However, for the 2020-2021 scholastic year, only certain undocumented Afghan students (e.g. those who had previously been enrolled in school, those whose families participated in the 2017 headcount exercise, and those born to Iranian mothers and foreign fathers whose citizenship is still pending) will be able to continue their schooling.
- **Fee regulation:** Following new regulations on the registration of foreign nationals in May 2016, “*refugee-specific*” fees of USD 70-90 were removed. In 2020, based on the newest education circular, families holding government-issued identification documents including passports, residence permits, Amayesh XIII or XIV, laissez-passer, or Refugee Booklets, will be able to approach schools and register their children for the 2020/2021 academic year.
- **Higher education:** In 2020, under the DAFI Scholarship Programme and through a tripartite partnership agreement with Pars Development Actors (PDA), 472 DAFI students (372 ongoing and 100 new) will be supported with tuition fees and living allowances. The DAFI (Albert Einstein German Academic Refugee Initiative) Scholarship Programme offers qualified refugee students the possibility to earn an undergraduate degree in their country of asylum.

Health

- **Primary health care:** UNHCR will continue to complement the efforts of the Ministry of Health (MoH) to ensure the provision of quality Primary Health Care to refugees, including vaccinations, antenatal care, maternal and child health, essential medicines and family planning, in health posts located in settlements and refugee-populated urban areas. In 2020, UNHCR will contribute towards the construction, rehabilitation and support (through procuring medicine) of 134 health posts. For 26 of these health posts, which are primarily in refugee-hosting areas, UNHCR will also cover personnel costs of essential health staff.
- **Universal Public Health Insurance (UPHI):** As part of the agreement between UNHCR, BAFIA and the Iranian Health Insurance Organisation (IHIO), and in close cooperation with MoH, all registered refugees have been allowed to enrol in a health insurance scheme, similar to Iranian nationals, for the 6th consecutive year since 2015, covering both hospitalization and para-clinical services (medicine, doctor’s visits, radiology, etc.). For the sixth cycle (24 Feb 2020 to 24 Feb 2021), UNHCR is covering 100% of the insurance premium for up to 100,000 of the most vulnerable refugees, including refugees who suffer from special diseases⁴ and their families, while the remaining refugee population can enrol in the health insurance by paying the premium themselves.

In addition to improving the healthcare of refugees, the insurance scheme provides social protection benefits and offers potential protection dividends by reducing the risk of high out-of-pocket health expenditures, and

⁴ Special Diseases include Haemophilia, Thalassaemia, Renal Failure, Kidney Transplant, and Multiple Sclerosis as defined by Iranian MoH.

negative coping mechanisms related to economic vulnerability, particularly where surgery or hospitalisation is required.

- **Other health and protection interventions:** UNHCR continues to collaborate with national charities and NGOs to extend its outreach in the area of health for specific vulnerable categories. The interventions include medical referrals through “Chain of Hope” and “MAHAK,” and harm reduction services through the “Society for Recovery Support” and “Rebirth.” UNHCR will also address the psychological, social and legal needs of refugees through collaboration with the Organization for Defending Victims of Violence (ODVV) and the Association for the Protection of Refugee Women and Children (HAMI).

Livelihoods

Enhancing refugees’ livelihoods opportunities, by recognising that refugees should be empowered to earn a decent living, remains a priority for UNHCR Iran. Giving refugees the possibility of benefiting from livelihoods opportunities will prepare them to become more self-reliant and self-sufficient – enabling them to meet the basic needs of their families and become less dependent on humanitarian assistance. Refugees who are able to develop their skills and capacities, and engage in income-generating activities, are more likely to feel prepared to return to their home country, compared to refugees who have not.

- **Employment/income generation:** In 2020, UNHCR in collaboration with the Government of Iran and non-governmental partners will continue to implement a diverse portfolio of livelihoods interventions, targeting some 2,068 refugees to enhance income and employment opportunities for refugees. These projects include technical and vocational training, income-generating projects in workshops, and the establishment of home-based enterprises.
- **Business start-ups:** UNHCR will continue to provide business start-up/business expansion equipment to support income-generating activities by refugees. UNHCR is also looking into possible cross-border initiatives to support refugees once the security situation in Afghanistan becomes more conducive for return. These initiatives will aim to link the knowledge and skills of refugees in Iran with job opportunities in Afghanistan, while also providing them with information on the situation in Afghanistan. UNHCR also intends to explore the replication of a successful Revolving Funds programme, in collaboration with the Government.

Cash-Based Interventions

UNHCR implements cash-based interventions (CBIs) directly and through partners, including multi-purpose cash assistance to assist extremely vulnerable refugees in meeting their immediate protection needs and basic needs, with choice and dignity. CBIs are used to facilitate access to higher education and healthcare, to support shelter and livelihoods needs, to support persons with disabilities, and to assist in covering documentation and transportation needs prior to resettlement. UNHCR co-leads a Cash Working Group with INGOs and UN agencies to harmonize approaches and maximize cooperation between all CBI actors in the country. UNHCR’s approach to CBIs is guided by the principle of financial inclusion, which seeks to ensure that refugees can access the same national financial channels and mechanisms as Iranians. Some 1,900 refugee households (9,500 individuals) will benefit from multi-purpose cash support from UNHCR in 2020.

Additionally, to address the negative economic impact of COVID-19, UNHCR rolled out one-off Cash for Basic Needs grants in April 2020, to cover basic shelter, nutritional and hygiene needs for a three months period, for some 1,718 households and by the end of September, most of the targeted households had been assisted. Furthermore, UNHCR has rolled out an additional cash-based intervention in response to COVID-19, through its main counterpart, BAFIA. Through this intervention, UNHCR and BAFIA have provided unrestricted and unconditional multi-purpose cash to 1,887 eligible vulnerable households registered in the Government’s database, to enable them to independently prioritize and meet their basic needs during COVID-19. The objective is to mitigate the negative impact and reduce the risk of adopting negative coping mechanisms for extremely vulnerable households, for example those who are infected with COVID-19, who fall in the Special Disease category, or who are extremely vulnerable due to economic and other protection reasons as per UNHCR and BAFIA’s criteria.

Shelter and Infrastructure

In an effort to improve refugees’ access to essential services (including shelter, water, domestic energy, sanitation and community halls), through a bipartite agreement with BAFIA, UNHCR supports critical infrastructure needs in the most refugee-populated urban areas and in refugee settlements.

Emergency Preparedness and Response (Contingency Planning)

UNHCR is working closely with BAFIA and other partners on refugee emergency preparedness and response. A regularly updated scenario-based Contingency Plan for the Afghanistan situation is being discussed with the Government to respond to a possible sudden influx of arrivals to Iran.

For non-refugee emergencies, UNHCR continues to play an active role in the UN Country Team/Crisis Management Team/Disaster Management Team and the Protection Working Group for Preparedness.

COVID-19

UNHCR's response to the pandemic is anchored in supporting the Ministry of Health's country-wide response by providing medical equipment in hospitals and health centres. UNHCR has airlifted more than 100 tonnes of medical aid, including masks, face shield, gowns, hand sanitizers, gloves, ventilators, non-contact thermometers and PPEs, to help address critical shortages and support the COVID-19 national response complementing the refugee inclusive efforts led by the government.

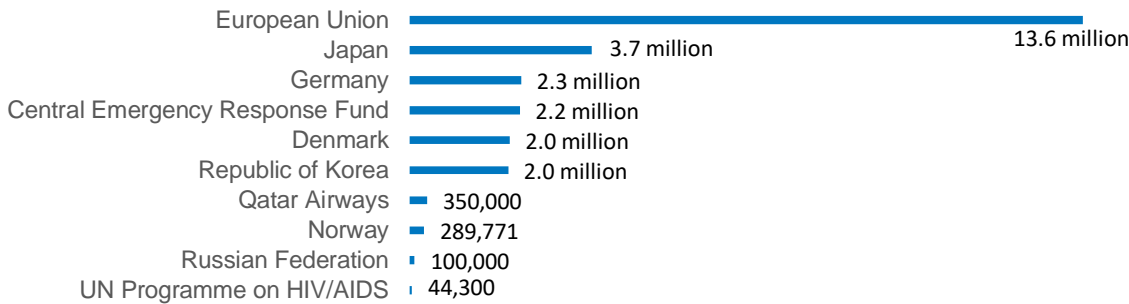
Moreover, UNHCR, in coordination with the Bureau for Aliens and Foreign Immigrants Affairs of the Ministry of Interior, as mitigative measure as well as response to few outbreaks, has distributed basic COVID-19 related hygiene packages which included items such as soap, hand sanitizers, masks, and cleaning materials targeted some 9,000 refugee households residing in three populated refugee settlements across the country as well as eight provinces at urban areas.

Financial information

UNHCR is grateful for the critical support provided by donors who have contributed to the operation in Iran, as well as those who have contributed to UNHCR programmes with broadly earmarked and unearmarked funds.

Earmarked contributions | USD

Earmarked contributions for the Iran operation amount to some **26.64 million**



UNHCR is thankful to the Government of Germany and the Government of Denmark for their support to the 'Albert Einstein German Academic Refugee Initiative' (DAFI scholarship programme), which supports 472 students in Iran.

Special thanks to the major donors of unearmarked/softly earmarked contributions.

Major unearmarked contributions | USD

Sweden 76.4 million | Private donors Spain 52.9 million | Norway 41.4 million | Netherlands 36.1 million | Denmark 34.6 million | United Kingdom 31.7 million | Private donors Republic of Korea 27.2 million | Germany 25.9 million | Private donors Japan 21 million | Switzerland 16.4 million | France 14 million | Private donors Italy 12.4 million | Italy 10.6 million | Private donors Sweden 10.5 million

Softly earmarked contributions | USD

Germany 62.7 million | United Kingdom 24.8 million | Denmark 14.6 million | Canada 9.7 million | Private donors Australia 8.4 million | Private donors USA 7.7 million | Private donors Japan 4.4 million | Spain 3.4 million | Ireland 3.3 million | Sweden 3 million | Private donors Germany 2.4 million | Private donors United Kingdom 2.3 million

Czech Republic | Holy See | Iceland | Jersey | Liechtenstein | Morocco | Norway | Private donors

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Links:

Data portal: <https://data2.unhcr.org/en/situations/afghanistan>

Website: <https://www.unhcr.org/ir/>

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