LEBANON
Response Plan
Inter-Sector Coordination Group Meeting
October 25, 2024
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Response Plan

Opening Remarks

ISCG Co-Chairs

Agenda

1. Opening Remarks & Action Points
2. Winter Preparedness & Response
3. Critical Activities & Funding Gaps Analysis
4. ISCG Work plan
5. AoB

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Opening Remarks & Action Points

ISCG Co-Chairs: UNHCR, UNDP, OCHA, RCO

Opening Remarks

- **IASC Scale Up Benchmarks**
- **IASC Emergency Directors Group mission:**
  - 13 to 15 November (tentative dates)
  - Members TBC
  - Mission planning will be initiated ASAP
- **Feedback from Paris Conference**
- **GHO Submission**

Action Points

Follow Up

Action Point	Deadline	Status
Sector Coordinators to review the Inter-Agency Standing Committee (IASC) System-wide Scale Up Activation for Lebanon **Benchmarks Table** here.	Wed 16 Oct 2024 COB	Done
Sector Coordinators to review and update the **ISCG Work Plan** here by.	Fri 18 Oct 2024 COB	Done
Sector Coordinators to submit a one-page summary ("**At a Glance**") for ISCG Co-Chairs to review.	Mon 28 Oct 2024 COB	Ongoing

Opening Remarks

Q3 Reporting

- Considerable decline in regular reporting on ActivityInfo, making it difficult to capture activities, and affecting sector dashboards and advocacy efforts.
- Timely reporting is critical to ensure accountability, transparency, and effective monitoring of the response's progress.
- Reminder was sent to response partners reminding them to report their regular and emergency activities on ActivityInfo.

Sector Coordinators are kind requested to follow-up with their partners and reiterate the importance of timely reporting.

Regular Monthly Sector Reporting: 15th of each Month
Emergency Sector Reporting: Weekly

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Winter Preparedness & Response

Stephanie Laba, Inter-Agency Coordination Officer (UNHCR)

Winter Preparedness & Response

Regular LRP Package

Level	Winter Preparedness	Winter Emergency Response
Household	• Distributing **winter cash assistance**. • Distributing **core relief items and food parcels**. • Providing **shelter weatherproofing** kits through distribution in informal settlements. • **Relocating** individuals to safer sites. • Engaging in community **communication** efforts. • Establishing communication channels with relevant authorities.	• Providing **shelter kits** to support damaged shelters or assist relocating households. • Distributing **floor-raising kits**. • Distributing **in-kind food parcels**. • **Referring** individuals and families through IA channels, hotlines, and on-site assessments.
Site / Community Institutional	• Enhancing **site infrastructure** (addressing flood risk and access obstructions) specifically in Informal Settlements. • Provide **energy solutions** (including *fuel?*) **to local institutions**, including health centers and schools. • Support to **municipalities** on preparedness, local infrastructure and response. • Mapping **tension risks** and implementing mitigation measures.	

Winter Preparedness & Response

Recap: Winter Seasons 2022-2024

Site Improvements

390

Support to Municipalities

120

Cash Assistance

72M

Shelter Kits

108K

Core Relief Items

536K

Temporary Relocation

149

Winter Preparedness & Response

Expansion

Address the urgent needs of displaced and host populations as well as key local institutions during the winter season amid escalating hostilities.

Expansion in Scope:
More intervention across sectors: Shelter and SoST in particular.

Geographical Expansion:
- New areas hosting displaced beyond the regular winterization response.

New Type of Sites:
- Collective Shelters.

The sectors will coordinate and align with line ministries' guidelines, particularly those of the MEHE, in implementing school-based activities.

Winter Preparedness & Response

Expansion

Priority will be given to high-altitude regions (500m+), where winter conditions are severe, in line with regular winter response.

- Estimated 39% of the IDP population live in these high-altitude regions.
- Urgent support needed to ensure safety and well-being during the winter months.
- **Total population (Assumption)**:
  - 250,000 IDPs in collective shelters
  - 750,000 IDPs in urban centers
- **Winter response will target:**
  - 97,500 IDPs in collective shelters *(total capacity of CS: 65,000)*
  - 292,500 IDPs in urban settings

Winter Preparedness & Response

Expansion

Targeted Populations:
- Focus on high-altitude regions (500m+) where severe winter conditions prevail.
- Cross-cutting prioritization across the LRP and additional interventions responding to the conflict.

Support to Local Authorities:
- Areas prone to flooding near rivers.
- Municipalities with capacity gaps.
- Locations with high numbers of informal settlements or collective shelters.
- Areas lacking solid waste (SW) collection services.

Total Cost of Winter Interventions (**EXCLUDING FUEL**):
- **$83 M** total cost across LRP and additional needs due to escalation.
- **$50.9 M** allocated for the escalation emergency response, including:
    - $24.7 M reprioritized/X-cutting from the LRP budget.
    - $9.2 M under the Flash Appeal.
    - **$17 M in new funding required (not accounted for neither under LRP for FA)** .

Winter Preparedness & Response

Sector Response

Sector	LRP Planned Winter Response	Expansion/ Additional Interventions (Escalation)	LRP Budget ($)	Escalation response	Total ($)
Basic Assistance	Emergency response **CRIs** to people affected by extreme weather (570,000 individuals). **Seasonal cash** to cover winter-related costs (620,000 individuals).	Target **all IDPs 500m+** with **Cash** (293,000 individuals) or **in-kind** (97,667 individuals). *When cash response becomes possible*, target IDPs outside CS with 3-months heating costs.	**20.8 M** *(30.5M originally budgeted; 9.7 M reprioritized)*	**27.3 M** *(5.5 M under FA; 9.7 M reprioritized from LRP; 12.3 M additional required)*	**48.1 M**
Shelter	**Informal Settlements (ITS)**: Shelter kits to reinforce tents + Site Improvements. Outside ITS (cross-population): Emergency response repairs in **non-residential shelters**. Sector capacity for 2024/25: 34,000 HHs.	**ITSs:** Shelter kits to 400 new arrival HHs (ITS) + kits required for the expansion of ITSs to accommodate displaced households. For **IDPs** in unfinished/inadequate shelter – sealing off kits, required 10,000 / funding gap: 5,000. **CSs**: thermal insulation for 80,000 IDPs	**11.5 M** *(shelter stock has been repurposed to IDPs; fig includes $8M required to restock)*	**3.7 M** (FA)	**15.2 M**
SMC	N/A	Support to **authorities** re. relocation activities to safer sites, and maintenance of **CSs** related to winterization.	0	3 M *(Additional)*	**3 M**
WASH	No WASH winter activities will be prioritized outside of the escalation response for 2024/25.	Installation of **water heaters** to target 31,6000 families in 940 shelters. (Capacity for 30,000 IDPs; need to scale up to 159,000 IDPs.	0	1.7 M *(Additional)*	**1.7M**
Social Stability	Support to **civil defense** (equipment & tools). Support to 30 **Municipalities/UoM** with trucks, loaders etc. Maintenance of **waterways** and drainage: priority area Akkar. Cleaning of **canals** (Bekaa, North, South, ML). **Road** rehab (Bekaa, South).		**15M** **Cross cutting: LRP/escalation response**		**15 M**
			Grand Total		**$83 M**

Winter Preparedness & Response

Contingency Stocks

Sector	Available Stock	Urgently required
BA	**13 M** worth of contingency stock available for CRI distributions.	**15 M** urgently required to restock.
Shelter	**1,791 available New Arrival Kits** will be utilized to respond to fire and flooding emergencies in ITSs and to support displaced individuals who seek refuge in ISs / to accommodate homeless families in need of immediate shelter. Shelter Repair Kits will be used to support those who are already living in informal settlements as well as to support families. **29,000 available Repair Kits** to be used for regular winterization programme in ISs + to support weatherproofing and partitioning of collective sites.	**8 M** urgently required to restock shelter kits and to prepare for the shelter winterization response in collective sites.

Winter Preparedness & Response

Regional Considerations

What **operational considerations** must be addressed in your specific region this year, across the full scope of the response, **including both regular programming and expansions** in light of the escalation of hostilities and displacement?

Operational considerations may include:

- Required interventions to prevent weather-related hazards e.g., flooding.
- Additional needs due to hostilities and displacement.
- Prioritization of activities.
- Conflict dynamics.
- Capacity of local authorities.

NORTH

Winter Preparedness & Response

*Regional Consideration – **North***

Storm-sensitive Hotspots

- El Oustouwan river surrounding villages (Cheikh Zenad, Tal Bireh, and Knaisseh).
- Akkar Coastal borders villages.
- El Kabir River surrounding villages.
- El Hissa Bridge (solid waste affecting the flow of the river).

Gaps:

- Cleaning the remaining 3 km of the river in Tal Bireh village. 80,000 USD.
- Cleaning part of the El Kabir river (remaining 3.5 Km to be covered). 100,000 USD.
- Cleaning the river (under el Hissa bridge) which cost around 10000 USD.
- Equipment needed for Snow removal for Quobayat Civil defense center. 130,000.

Conflict Dynamic:

- Overlapping responsibilities leading to gaps in services: 1- better alignment between government and NGO efforts (For example, Ministry of Energy could address the cleaning of river using their allocated budget). 2- **delays in internal procedures** within agencies and government systems, particularly with time-sensitive interventions before the storms.
- Pressure from local authorities: **The Mokhtar of Tal Bireh** reached out to partners requesting further assistance, which adds pressure on agencies whose interventions are already planned or complete.

BEKAA

Winter Preparedness & Response

*Regional Consideration – **Bekaa***

1. **Access:** Lack of access to specific areas due to the ongoing conflict/insecurity – in addition to the usual lack of access due to snow/ice/road closures – need to preposition/distribute early.

2. **Prioritization:** Areas with high elevation and flood-prone; will also need to prioritize people in ITS, sub-standard buildings and Collective Shelters – need to determine clearly modality how to reach people in need

3. **Coverage:** Limited partners in hard-to-reach areas

4. **Additional Needs:** Heating fuel and stoves, particularly for collective shelters

5. **Winter Cash?**

SOUTH

Winter Preparedness & Response

*Priorities Among Prolonged Crisis - **South***

1. **Unhoused / inadequate**
   Saida, Tyr

2. **Fuel**
   Diesel for water, heat, lights in CS and H2R

3. **Cut off Population**
   Marjayoun, Bint Jbeil, Nabatieh, Tyre

Impact of Ongoing Crisis

Estimated 124,000 remain.

Prolonged crisis, exhausted capacity – one year on

Broken supply, dwindling fuel stocks, market shutdown

Infrastructure damage, limited partners

H2R – high insecurity e.g. Nabatieh, Tyre

Constraints

Access, reach, coverage of partners

Insecurity, clashes

Lack of comprehensive assessment

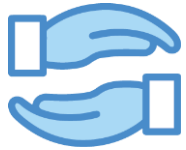
Prepositioning capacity

Funding for scale up

Winter Preparedness & Response

*Preparedness Needs and Response - **South***

Winter Kits and **specific needs** of most vulnerable – solar heaters, winter clothing, winter blankets to unhoused, collective shelters & remaining population.



Support municipalities: maintain available services, water and waste collection, stormwater channels, displacement monitoring and registration

Provide **fuel** to heat collective shelters, H2R areas and for **basic services** – bakeries, community kitchens, hospitals.

Challenges with Authorities
Insecurity, loss of DRM capacity (e.g. Nabatieh)
Funding for scale up
Disagreement on response modality

Winterisation support in **collective shelters** maintenance /upgrade, heaters, floor mats, water heaters, winter clothes, esp. children

BML

Winter Preparedness & Response

Cross Sectoral Considerations

Education

- Schools

Protection

- Women & Children

Health

- Cholera

Energy

- Fuel

Conflict Sensitivity

Winter Preparedness & Response

Challenges

Funding Shortfall
Securing adequate funding remains a persistent challenge for winter preparedness efforts, limiting the ability to fully implement necessary interventions.

Unavailability of Collective Shelter (CS) Assessment
The absence of a comprehensive assessment for collective shelters hinders the ability to develop a needs-based response plan.

Infrastructure Damage
Damage to critical infrastructure, such as roads and riverbanks, presents significant obstacles to the effective implementation of winter response measures.

Access to War-Affected Areas
Providing assistance to war-affected regions during winter conditions remains a major challenge due to difficult access routes and adverse weather conditions.

Protection Space
Balancing the need to ensure protection for vulnerable populations while managing social tensions during the winter season poses complex challenges.

Capacity of Municipalities & Civil Defense
Municipalities and Civil Defense face critical capacity constraints in efficiently responding to winter-related issues, which must be addressed to enhance response efforts.

Limited Partner Capacity
There are few partners with the capacity and resources to work on winterization efforts, further limiting the ability to meet the needs of affected populations.

Fuel at Site and Community Levels
Fuel shortages at both the site and community levels pose additional challenges for heating and energy during the winter months.

Impact of Conflict
The conflict that began at the end of September has diverted resources and significantly shortened the timeframe for scaling up winterization efforts for newly displaced populations.

Source of Energy
A lack of funding for fuel, operation & maintenance (O&M), and sustainable energy solutions remains a critical issue, as many donors are reluctant to fund these areas. This challenge must be addressed in discussions with donors.

Winter Preparedness & Response

Recommendations

Advocacy for Increased Funding

- Secure additional financial resources to enhance the ability to implement necessary interventions.

Conduct Comprehensive Assessments

- Assess sites located above 500 meters in altitude to identify specific needs for insulation, heating, and overall preparedness.

Advance Preparations

- Prioritize critical measures such as canal cleaning and flood risk mitigation to prevent emergencies during the winter season.

Maintain an Inclusive Approach

- Ensure that interventions target all populations in need under the LRP.

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Critical Activities & Funding Gap Analysis

Kasper Engborg, Acting Deputy Head of Office (OCHA)

Critical Activities & Funding Gap Analysis

Objectives

Vigorous and collective advocacy is required to secure resources for immediate priorities based on criticality of activities, informed by evidence of funding gaps and their impacts.

A strategic prioritization exercise that is supported by a funding gap analysis serves to:

1. Maximize limited resources
2. Advance resource mobilization efforts through evidence of gaps and impact

The Prioritization and Funding Gap Analysis will:

- Clearly define priority activities in the immediate term, and associated funding gaps.
- Highlight the impact of inaction, including the immediate implications for the affected people, if additional resources are not secured.
- Identify priority enabling factors necessary for expanding operational reach and response effectiveness.

This will consider humanitarian activities in the Flash Appeal & interventions in the Lebanon Response Plan that remain critical in the current emergency context.

Critical Activities & Funding Gap Analysis

Overview of Requirements

1. **Outline critical activities**, using the below categories:

Level of criticality	Description
High	Critical and life-saving activities which cannot afford to be suspend, and which must continue regardless of the situation
Medium	Activities that may be suspended or reduced for short period with minimum impact
Low	Activities which may be reduced due to funding gaps in the medium term or reprioritized given operational realities

2. **Define funding requirements and gaps**, as below:

Funding amount	USD
Required funds	Estimate the amount of funding required to sustain implementation of the identified activities according to your sector implementation plan. This funding amount provides the cost of implementation of the activities by criticality level.
Available funds	Provide an estimate of the funding amount available to implement the activities by criticality level.
Funding gap	This is based on the amount of funds required and funds available.

For complementary activities/interventions, you may merge two or more rows to lump/merge together estimated funding figures (for e.g if funding per activity is not available). This field is mandatory for activities categorized as critical level 'high', but optional for medium and low.

3. **Impact**, describing in 4 - 5 bullet points highlight the immediate implications for the affected people, if additional resources are not secured. *This should be 4-5 points in total (i.e. not mandatory for each activity).*
4. **Enabling factors**, describing 4-5 enabling factors necessary for expanding operational reach and response effectiveness

Critical Activities & Funding Gap Analysis

Example

Sector Name		WASH						
Your sector activities f *(add lines as necessary)* .	Flash Appeal or LRP	Select the level of criticality of the activity?	Indicate the number of people targeted.	Provide the amount of funding required for the quarter to sustain implementation of these activities according to your sector implementation plan.	Indicate funding amount available to implement the activities by criticality level.	What is the immediate funding gap by criticality level?	Write in max 4-5 points (in total) on the impact of funding shortfalls to describe the immediate implications for the affected people, if additional resources are not secured	Write in 4-5 enabling factors to expand operational reach and response effectiveness
	Select from list	*Select from the list*	*People targeted (individuals)*	*Amount (USD), funds required*	*Amount (USD), funds available*	*Amount (USD), gap = required - funds available*	*Impact*	*Enabling Factors*
Emergency repair, operation, and maintenance support for critical water supply and sanitation systems	Flash Appeal	High	500,000	10,000,000	2,000,000	8,000,000	Overstretched WASH services cannot meet the growing needs without additional resources, leaving at least 300,000 vulnerable groups without essential hygiene and sanitation support.	Dedicated technical experts at sub-national level
Provision of emergency WASH services in temporary collective shelters	Flash Appeal	High	200,000	8,000,000	2,500,000	5,500,000	Without additional resources, access to safe water and sanitation in displacement sites will be severely hampered, affecting the health and well-being of 150,000 IDPs, including women and children.	Strengthened inter-sectoral collaboration at national and sub-national levels
Distribution of hygiene kits, baby kits, menstrual hygiene kits	Flash Appeal	High	800,000	5,000,000	1,000,000	4,000,000	500,000 IDPs are at risk of poor hygiene and sanitation conditions, and associated health complications if these activities are not scaled up.	Expanded community engagement and participation
Hygiene promotion		High						
Repair and maintenance for water network to ensure access to clean water	LRP	Medium	1,000,000	15,000,000	2,000,000	13,000,000		
					N.B. For complementary activities, sectors may merge two or more rows to 'lump' estimated funding figures (for e.g if funding per activity is not available). See example on Row 9 and 10. This field is mandatory for activities categorised as critical level 'high'		N.B. Description of impact is not mandatory for all activities and should be limited to 4-5 points in total for each submission/sheet	N.B. Description of enabling factors is not mandatory for all activities and should be limited to 4-5 points in total for each submission/sheet

Critical Activities & Funding Gap Analysis

Next Steps

- OCHA to circulate template and guidance to ISCG members by 25.10.2024.
- ISCG members to submit inputs by 01.11.2024.
- OCHA to consolidate inputs and coordinate with ISCG co-chairs, and the final product to be shared with ISCG members by 05.11.2024.
- The final product to be shared with HCT and humanitarian leadership to inform high-level engagement on critical funding gaps.
- The document will be updated on a monthly basis.

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ISCG Workplan

Kristin Arthur, Senior Inter-Agency Coordinator (UNHCR)

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AoB

Useful Links

- ISCG Contact Details: LINK
- How to Subscribe: LINK
  You have the option to choose which specific sector and which field office you would like to subscribe to.
- Flash Appeal (AR & EN): LINK
- Flash Update #37 (as of 21 Oct): LINK
- At a Glance #37 (as of 21 Oct): LINK
- Mobility Snapshot Round 55 (IOM DTM): LINK

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Thank You