

EUROPE MONTHLY REPORT



Trends and key figures

Since 01 January 2017 until April 2017, 46,811 people have arrived by sea in the Mediterranean. Arrivals to the Mediterranean Sea are overall comprised of 16 per cent children, 11 per cent women and 73 per cent men. As of 30 April 2017, 5,166 refugees and migrants reached Greek shores, compared to 155,102 arriving in the same period last year (decrease by 97 per cent in 2017). According to the statistics of the Turkish Coast Guards, 1,551 persons were rescued/intercepted within April 2017 an almost a similar trend with March 2017 (1,501 persons). So far in 2017, 37,142 refugees and migrants reached Italian shores - compared to 27,926 arriving in the same period last year (increase by 33 per cent) - including over 5,500 unaccompanied and separated children (UASC). Persons arriving by sea mainly originate from Nigeria (14 per cent), Bangladesh (12 per cent), Guinea (11 per cent), Côte d'Ivoire (11 per cent), The Gambia (8 per cent), Senegal (7 per cent), Morocco (6 per cent), Mali (5 per cent), Pakistan (3 per cent) and Eritrea (2 per cent).

There has been an increase in arrivals in Spain and 5,499 persons arrived by sea and land since January 2017 (2,973 in the same period of last year which is 85 per cent increase). Arrivals this year mainly originate from Guinea (23 per cent), Côte d'Ivoire (17 per cent), The Gambia (11 per cent), Cameroon (10 per cent), Syria (9 per cent) and Algeria (7 per cent). Most 2017 arrivals (over 3,000) departed from Morocco (Tangier and Nador) and reached the Andalusian coast after being rescued by the Spanish Rescue Agency. Fewer persons also departed from Algeria. Furthermore, some 2,200 persons arrived via land in Ceuta and Melilla.

Since January 2017, 302 arrived to Cyprus compared to 43 during the same period last year.

In April 2017, 1,156 refugees and migrants arrived in Greece compared to 3,650 for the same period last year, while 12,887 arrived to the Italian shores compared to 10,071 in April 2016. In Spain in April 2017 there were 888 sea arrivals (451 in April 2016) and 40 in Cyprus (15 last year).

Mediterranean

estimated dead/missing in 2017

Greece

5,166

Italy

Spain²

1,197 1,186

Mar

Cyprus

5,499

1,736

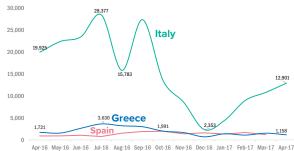
Feb

1,380

Jan

105

Feb



Jan

New asylum applications in EU countries 3

124,605 applications in 2017 1,204,300 applications in 2016 1,322,825 applications in 2015

¹ data.unhcr.org/mediterranean as of 30 April 2017 ² Includes land and sea arrivals in the Mediterranean and to the Canary Islands ³ Source: Eurostats. Partial data for Jan-Mar 2017. All data is provisional and last updated 10-May-2017



The overall number of refugees, asylum-seekers and migrants in Serbia continued to stabilize, 7,138 were counted on 26 April, 83 per cent of whom were accommodated in 18 government-run facilities across the country, while the rest are squatting mainly in Belgrade city centre. In Romania, the number of irregular arrivals crossing from the Serbian-Romanian border has increased in April 2017 (613 persons in April alone), already exceeding the total number of arrivals at the same border for the whole of 2016. These are mainly people who had entered Serbia from Bulgaria or Greece, via the former Yugoslav Republic of Macedonia (FYR Macedonia), in 2016 and after spending several months in the country, due to increased border restrictions in Hungary and Croatia, are now attempting new routes to move onwards.

Dead and missing: as of 30 April 2017, an estimated 1,092 people have died or went missing while trying to reach Europe by sea, compared to 1,390 for the same period in 2016.

Relocation: according to the European Commission (EC), 18,119 asylum-seekers have been relocated from Greece and Italy as of 03 May 2017: 12,646 from Greece (out of 66,400 originally foreseen, 19 per cent of the total) and 5,473 from Italy (out of 39,600 originally foreseen, 14 per cent of the total) respectively.

Returns: four returns under 18 March EU-Turkey Statement involving 150 persons took place within April 2017 (06 April: 49 persons; 12 April: 21 persons; 20 April: 60 persons; 27 April: 20 persons). A total of 1,094 people have been returned from Greece to Turkey under the EU-Turkey Statement.

1.094

Returns EU-Turkey statement 4

18,119

Relocated in total 5

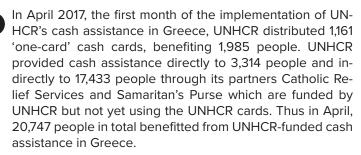
Greece

12,646 (19% of 66,400)

Italy

Key developments

Asylum claims nearly tripled in 2016 in Greece following the implementation of the EU-Turkey Statement compared to the prior year, according to data from the Greek Asylum Service. In 2015, the number of asylum claims reached 13,195, followed by 51,092 in 2016.



The UNHCR Representative in Greece, Mr. Philippe Leclerc, and the Minister of Migration Policy (MoMP), Mr. Ioannis Mouzalas, are working closely with mayors to promote the Accommodation Scheme around Greece with local communities and municipalities. So far the participating municipalities include Athens, Thessaloniki, Livadia, and, on 25 April 2017, Crete joined the programme. By 25 April 2017, 17,919 places were available in apartments, buildings, host families and hotels and the cumulative number of beneficiaries was 27,720 since the beginning of the programme.

On the islands, tensions with the local communities have increased. In Chios, on 22 April 2017 a demonstration by Golden Dawn supporters, followed by attacks against asylum-seekers ended with the arrest and later conviction of two persons. UNHCR has noted a progressive deterioration of the public attitude towards refugees in Chios and

a negative environment. In addition, there is increasing tension as well as security incidents as a result of changes in service provision throughout the country. Tensions have increased in the mainland (Oinofyta, Ritsona, Malakasa) in sites that are remote and not served well by public transportation as well as in sites from individuals requesting alternative accommodation options in the mainland, and on the islands. The length of the asylum procedures has contributed to increasing despair amongst asylum-seekers. This culminated in a hunger strike in Lesvos by 12 Kurdish Syrian men. 'More attention is needed to the length and quality of the asylum procedures and reception conditions on the islands', said Filippo Grandi, the United Nations High Commissioner for Refugees in March 2017. 'This will allow for more and faster transfers to the mainland and prevent sites on the islands from falling back into the dire conditions and the overcrowding we have witnessed in the past months,' he added. In this context, UNHCR said that joint efforts and strengthened cooperation are crucial to improving the situation for asylum-seekers and refugees in Greece and issued eight recommendations to help ensure a sustainable refugee response in the country.

UNHCR has noted increased reverse movements from Serbia and the FYR Macedonia to Greece and will enhance monitoring of the concerned transit areas. According to UNHCR's preliminary analysis, while some do so in an attempt to find legal avenues to reach other countries in the EU from Greece, others are exploring new routes for their onward movement through the Western Balkans, including going back to Serbia through a different route.



Key developments in Europe

On 10 April, UN-HCR called for a temporary suspension of all transfers of asylum-seekers to Hungary from European other States under the Dublin Regulation.

On 27 April and 05 May, two convoys reached Luhansk and de-500MT of humanitarian assistance 500MT of timber and insulation materials for ongoing shelter repairs.

In April 2017, the first month of the implementation of UNHCR's cash assistance in Greece, UNHCR distributed 1.161 'one-card cash cards, benefitting 1,985 peo-

Includes Serbia and Kosovo (S/RES/1244 (1999))

The boundaries and names shown and the designations used on this map do not imply official endorsement or acceptance by the United Nations

In Italy, UNHCR staff are present in disembarkation areas in several locations in southern Italy, delivering information on asylum and relocation to new arrivals and supporting competent authorities in the identification of persons with specific needs. In April, UNHCR staff also carried out missions to northern Italy's border areas, conducting capacity building activities to assist the authorities in providing persons in transit with information on the asylum and relocation procedures. The reception capacity of transit centres in northern Italy's border areas appears limited. Inadequate reception adversely affect people with specific needs, including UASC.

In Hungary, following the introduction of mandatory detention of asylum-seekers in Hungarian "Transit Zones", the number of refugees and migrants attempting to irregularly enter Hungary has remained low, while those attempting to irregularly enter Croatia and Romania have grown. Only one family has been granted subsidiary protection and moved to an open reception centre in Hungary since the legislative amendments that prescribed detention in the transit zones entered into force on 28 March. The Immigration and Asylum Office (IAO) has completed the expansion of the transit zones, adding new sections and bringing accommodation capacity to 250 persons per transit zone.

On 10 April, <u>UNHCR called for a temporary suspension</u> of all transfers of asylum-seekers to Hungary from other European States under the Dublin Regulation. "The situation for asylum-seekers in Hungary, which was already of deep concern to UNHCR, has only gotten worse since the new law introducing mandatory detention for asylum-seekers came into effect," said the High Commissioner.

On 19 April in Belgium, the Aliens Office confirmed it has not returned any asylum-seekers to Hungary since mid-2016 under the Dublin III Regulation. However, the Aliens Office stated it will continue to issue these return decisions without execution – causing at least a six-month wait for those awaiting a return decision, until their asylum claim is examined. Germany and Austria have also announced they would not carry out returns to Hungary under the Dublin Regulation.

In Poland, where there has been a significant decrease in the number of applicants for international protection in the first three months of 2017 (1,669) compared to the same period last year (2,634), the authorities presented draft amendments to detention regulations which introduce the possibility of using containers as detention facilities.

On 28 April, <u>UNHCR Germany released an 'election paper'</u> calling on democratic parties in Germany to support and contribute to refugee protection at home and abroad, and highlighting Germany's key contributions (financial and accepting refugees) and UNHCR key calls on responsibility sharing, legal pathways, integration and fair and efficient asylum procedures (among others).

In Norway, the Government has proposed to abolish the special benefit regulations for refugees under the national insurance scheme. In response to reports concerned with UASC residing in reception centres for longer periods be-



fore being accommodated in proper housing facilities, a decision to accelerate the process of accommodating UASC in municipalities has been issued. The decision will affect 400 UASC with protection needs, who have received restricted residence permits until they can provide evidence of 'documented identity'.

In Georgia on 22 April 2017, the State Constitutional Commission presented the Draft of Revision of the Constitution of Georgia. The draft includes articles on refugee protection and statelessness; UNHCR is currently reviewing it and intends to submit recommendations for further amendment to Parliament.



April saw an overall improvement in the security situation in eastern Ukraine following the deterioration and increase in

the number of ceasefire violations in March. New rules on the transfer of goods to and from certain areas of Donetsk and Luhansk regions will influence the delivery of humanitarian aid and provide the Ministry of Temporarily Occupied Territories and Internally Displaced Persons (MTOTIDPs) with additional functions. A convoy of 23 trucks with 500 MT of humanitarian assistance (mainly shelter materials and some medical equipment) reached Luhansk on 27 April. On 05 May, a fourth UNHCR's convoy has also arrived to the non-government controlled city of Luhansk in eastern Ukraine. Thirteen trucks delivered 500 metric tons of timber and insulation materials for ongoing shelter repairs in Luhansk region.

EU related developments

On 04-05 April, a conference on "Supporting the future of Syria and the region" took place in Brussels. Participants agreed to a holistic approach to handling the Syrian crisis. This includes significant financial assistance, political work towards a crisis resolution, and a long-term vision to support a peaceful and stable future for Syria and the wider region. Participants made pledges for USD 6 billion (EUR 5.6 billion) in 2017, including EUR 1.3 billion from the European Commission (EC). Participants also committed to USD 3.7 billion (EUR 3.5 billion) for 2018-2020. For UNHCR's statement on the occasion of the conference.

On 12 April, the EC adopted a <u>Communication on the protection of children in migration</u>. The Communication presents a set of actions to reinforce the protection of all migrant children at all stages of the process, to ensure that they are swiftly identified when they arrive in the EU and receive child-adequate treatment, and to guarantee that all decisions are taken in the child's best interest. For the joint <u>UNHCR-UNICEF</u> press release welcoming the <u>Communication</u>.

On 25 April, <u>statelessness was on the agenda</u> of the Council's Strategic Committee on Immigration, Frontiers and Asylum (SCIFA). <u>UNHCR participated in the session and issued a statement</u>, focusing on the identification of

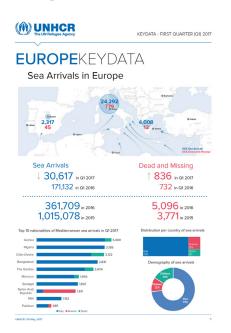
stateless persons in the EU.

On 25 April, Members of the European Parliament's Committee on Civil Liberties, Justice and Home Affairs (LIBE) adopted their draft report on the EC's proposal for a recast Reception Conditions Directive. Among other issues, the draft report suggests that asylum-seekers can have access to the labour market within two months (compared to the six months proposed by the EC). The draft report also prohibits the detention of children, in line i.a. with UNHCR's position on the matter.

On 25 April, the European Court of Auditors released a special report entitled "EU response to the refugee crisis: the "hotspot" approach". The auditors found that the approach had helped improve migration management in Italy and Greece despite challenging circumstances but noted a number of remaining gaps both in terms of accommodation and the implementation of relevant procedures and including for UASC. To address these gaps, the report provides recommendations for the Commission to assist the Member States in improving the hotspot approach. The UNHCR's recent recommendations for Greece are relevant in the context of the implementation of the hotspot approach.

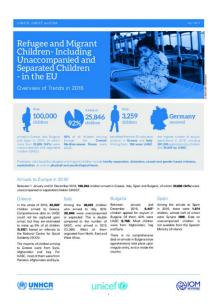


Key documents from the web portal





Summary of the key information for Europe for the first quarter of 2017, including sea arrivals and asylum applications.



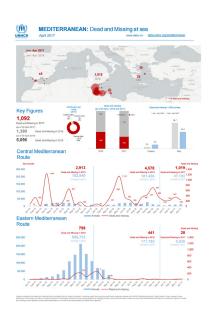
Refugee and Migrant Children in the EU

Interagency factsheet providing an overview of trends in 2016 of refugee and migrant children, including UASC, in the EU.



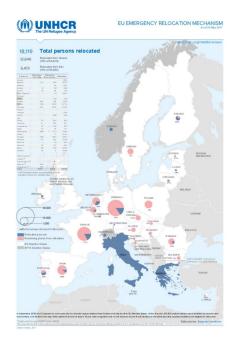
RMRP Quarterly Update

The first quarterly update in 2017 of the Regional Refugee and Migrant Response Plan for Europe.



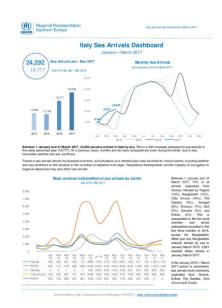
Dead and missing at sea

In the first four months of 2017, 1,092 refugees and migrants have died or are missing at sea (21% less than the same period in 2016).



Relocation in Europe

Snapshot of the number of refugees relocated within Europe, totalling 18,119⁵ within the EU Emergency Relocation Mechanism.



Sea Arrivals to Italy

In the first three months of 2017, 24,292 people arrived in Italy during this period (29% more than the same period in 2016).



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Timeline overview

20 March 2016

Start of the EU-Turkey Statement .

03 April 2016

Greece implemented a new $\underline{\text{law}}$ highlighting the creation of the Reception and Identification Service, restructuring of the Asylum Service, the creation of an Appeals' Authority, and the creation of new Regional Asylum

First returns take place under the EU-Turkey Statement: 202 people returned to Turkey from Greece.

The European Commission (EC) published Communication on reforms to Common European Asylum System (CEAS).

Turkish government amended the Temporary Protection the Temporary Protection Regulation regarding access to temporary protection for Syrian nationals who irregularly travel to Europe and who are returned to Turkey from Greek islands.

Turkey amended labour legislation to grant those holding subsidiary protection work permits.

The EC released Proposals to reform the CEAS, with proposals to reform the Dublin Regulation, the EURODAC system and to turn the European Asylum Support Office into an European Union Agency for Asylum.

18 May 2016

The Turkish President approved the legislative framework regarding the EU-Turkey Statement with regards to the readmission of people from Greece.

The EC released:

- · Its proposals to recast the Asylum Procedures Directive, recast the Qualification Directive and amend the Reception Conditions Directive.
- · Its proposal on an EU Resettlement Framework.

20 September 2016

Leader's Summit on Refugees was held in New York bringing together countries and international organisations, and announced pledges to increase efforts in support of refugees.

06 October 2016

The EC officially <u>launched</u> the European Border and Coast Guard (EBCG) Agency.

05 December 2016

UNHCR presented a paper to the EU to call for stronger EU action on refugees.

08 December 2016

to Member States to gradually resume Dublin transfers to Greece under cer- Council's agenda.

15 December 2016

The EC released a recommendation European Council meets-Migration was one of the main topics on the European

31 December 2016

362,376 refugees and migrants reached Europe in 2016 and 5,096 went dead or missing.

Malta takes over the rotating presidency of the Council of the European Union, migration will be one of its priorities during its term. UNHCR has issued recommendations to the Maltese and Estonian (July-December 2017) presidencies.

19 January 2017

UNHCR, IOM and 72 other partners
The EC releases a <u>communication</u> on the launched the Regional Refugee and Migrant Response Plan to help respond to the situation of refugees and migrants in Europe in 2017.

25 January 2017

Central Mediterranean route.

02 February 2017

UNHCR and IOM released a joint statement on addressing migration and refugee movements along the Central Mediterranean route.

Informal European Council meeting. EU Leaders adopt the Malta Declaration on "addressing the Central Mediterranean route".

14 February 2017

UNHCR calls for concrete measures to be adopted by the Greek authorities, the EU and its Member States to ensure wwadequate care. support and solutions for the women, men and children seeking asvlum in Greece.

27 February 2017

Desparate Journeys published, a UNHCR report detailing the impact of the increased border restrictions introduced in 2016 on refugee and mi-Europe.

07 March 2017

UNHCR is deeply concerned at a new law which has been voted at the Hungarian Parliament and which foresees the mandatory detention of all asylum seekers, including many children, for the entire length of the asylum procedure.

09-10 March 2017

 ${\bf European\ Council-Migration}$ on the agenda.

25 March 2017

Informal European Council meeting. EU Leaders adopt the Rome Declaration. Migration and asylum included in the "safe and secure Europe" overarching area of work.

UNHCR urges suspension of transfers of asylum-seekers Hungary under the Dublin Regulation.

The EC releases the communication on the protection of children in migration.

UNICEF and UNHCR welcome EU policy to protect migrant and refugee children.